



CLAYTON STATE UNIVERSITY

**Annual Financial Report
(Reviewed)
Fiscal Year 2018**

CLAYTON STATE UNIVERSITY
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For the Fiscal Year Ended June 30, 2018

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Introductory Section

Message from the President

Clayton State University is a diverse, intellectual community that is committed to being a national model for university-based community engagement. We equip our students with the knowledge, skills, and motivations for learning and success, while instilling the importance of being a steward of place.

The dreams, goals, and aspirations of our students are at the heart of this work.

One sees this work come alive through our Partnering Academics with Community Engagement (PACE) program which embeds a purposeful, relevant service experience in the community within a student's course curriculum. This experiential learning opportunity impacts student learning outcomes including critical thinking, problem solving, and communication. This is also beneficial to student and faculty engagement. www.clayton.edu/pace

Active learning inspires persistence in reaching academic goals, including graduation. Through our Exploration, Development, Graduation and Employment (EDGE) program, students are prepared for the marketplace by being exposed to high demand industries through employer outreach and corporate partnerships, adding value beyond the curriculum. www.clayton.edu/edge

Our student-focused efforts have gained local and national recognition, including:

- *James Magazine*, who has once again, named Clayton State as no. 1 Best Value in the state.
- The *Atlanta Journal-Constitution* named Clayton State University one of the Top 100 workplaces in Metropolitan Atlanta in 2018, marking seven consecutive years. The University was also selected as a 2017 Great College to Work For® by *The Chronicle of Higher Education*.
- *US News and World Report* 2018 Best Colleges Rankings recognized us as being among the nation's top 142 Best Regional Universities in the South.
- The Governor's Office of Student Achievement ranked us no. 4 among Georgia public universities for high earnings for students who obtained a master's degree both one and five years after graduation.

Additionally, the Carnegie Foundation assigned to us the classification of a Community Engaged University in 2015, a designation that has further advanced university learning. We are proud that we offer more than 40 undergraduate majors and eight graduate degree programs.

Clayton State University's Strategic Plan 2022 reflects the ongoing commitment of our faculty and staff to student learning and success by focusing on six strategic priorities, which are:

1. Increasing enrollment, retention, and graduation rates.
2. Increasing external funding.
3. Building brand through community engagement and program development focused on career preparation and success.
4. Promoting the brand through an integrated marketing communication program.
5. Advancing innovation in experiential teaching styles, methods of delivery, and research.
6. Continuing investing in infrastructure improvements

As you examine this document, you will find these priorities and themes reflected throughout.

On behalf of Clayton State University's faculty, staff, students and alumni, I thank you. Because of your continued support, Clayton State is a place where needs are met, goals are achieved, and dreams are made real.

Dr. Thomas J. Hynes
President of Clayton State University

Letter of Transmittal

August 16, 2018

To: Dr. Thomas Hynes
President
Clayton State University

The Annual Financial Report (AFR) for the Clayton State University includes the financial statements for the year ended June 30, 2018, as well as other useful information to help ensure the Institute's accountability and integrity to the public. The AFR also includes the Management Discussion and Analysis, with all necessary disclosures to assist the reader in gaining a broader and more thorough understanding of the Institute's financial position as a result of operations for the fiscal year ended June 30, 2018.

Clayton State University management is responsible for the accuracy of this information and for the completeness and fairness of its presentation, including all disclosures. We believe the information is accurate and fairly presents the Institute's financial position, revenues, expenses and other changes in net position.

The University's financial records are included in the University System of Georgia's financial report, which is audited by the State of Georgia Department of Audits and Accounts (DOAA) on an annual basis. The University's internal auditors also perform fiscal compliance and performance reviews, sharing the results with the Institution's management. The audit of the University's financial assistance programs is performed by the DOAA in conjunction with the statewide Single Audit.

This fiscal year an external CPA firm was engaged by the Board of Regents to perform a review engagement of the University's financial statements. A review engagement is conducted to provide limited assurance that there are no material modifications that should be made to the financial statements for them to be in conformity with the financial reporting framework. These analytical procedures provide better understanding of key relationships among certain numbers. This understanding gives more assurance about the reasonableness of the financial condition presented in the financial statements.

Based on the inquiries and analytical procedures, the CPA firm is able to express on limited assurance that there are no material modifications that should be made to the financial statements for them to be in conformity with the applicable financial reporting framework. Because a review engagement is substantially less intensive in scope than an audit, the CPA cannot express an opinion on the fairness of the financial statements taken as a whole.

Sincerely,

Ms. Corlis Cummings
Vice-President, Business & Operations

Financial Section



INDEPENDENT ACCOUNTANT'S REVIEW REPORT

**To the Board of Regents of the
University System of Georgia and
Clayton State University
Atlanta, Georgia**

We have reviewed the accompanying financial statements of Clayton State University (the "University"), which is part of the University System Georgia (an organizational unit of the State of Georgia), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the University's basic financial statements as listed in the table of contents. A review includes primarily applying analytical procedures to management's financial data and making inquiries of management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the financial statements as a whole. Accordingly, we do not express such an opinion.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement whether due to fraud or error.

Accountant's Responsibility

Our responsibility is to conduct the review engagement in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the AICPA. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the financial statements for them to be in accordance with accounting principles generally accepted in the United States of America. We believe that the results of our procedures provide a reasonable basis for our conclusion.

Accountant's Conclusion

Based on our review, we are not aware of any material modifications that should be made to the accompanying financial statements in order for them to be in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements present only the financial position, the changes in financial position, and cash flows of only that portion of the University System of Georgia that is attributable to the transactions of Clayton State University. They do not purport to, and do not present fairly the financial position of the University System of Georgia (an organizational unit of the State of Georgia), as of June 30, 2018, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our accountant's conclusion is not modified with respect to this matter.

Other Matters***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 7 – 19, and the information regarding the University's pension and other postemployment benefit (OPEB) plans on pages 60 – 65, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting and for placing the basic financial statements in an appropriate operational, economic, or historical context. Such information is the responsibility of management. We have not audited or reviewed the required supplementary information and we do not express an opinion, a conclusion, nor provide any assurance on it.

Supplementary Information

The supplementary information includes the balance sheet (non-GAAP basis) on page 67, the statement of funds available and expenditures compared to budget (non-GAAP basis) on pages 68 and 69, and the statement of changes to fund balance by program and funding source (non-GAAP basis) on page 70, which are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management. We have not audited or reviewed the supplementary information and we do not express an opinion, a conclusion, nor provide any assurance on it.



Atlanta, Georgia
January 30, 2019

CLAYTON STATE UNIVERSITY

Management's Discussion and Analysis

Introduction

Clayton State University (University) is one of the 26 institutions of higher education of the University System of Georgia. The University, is located in Morrow, Georgia and was founded in 1969. It cultivates an environment of engaged, experienced-based learning, enriched by active community service that prepares students of diverse ages and backgrounds to succeed in their lives and careers.

Through a distinctive combination of proven and innovative methods of teaching and learning, Clayton State University excels in preparing students from many walks of life to meet the challenges of living and working in a dynamic, global society.

Clayton State currently has more than 40 undergraduate majors in the Colleges of Arts & Sciences, Business, Health, and Information and Mathematical Sciences. The University's School of Graduate Studies has nine masters degree programs and has become known for its state-of-the-art technology and technology programs.

The University offers baccalaureate and master's degrees in a wide variety of subjects. This broad range of educational opportunities attracts a highly qualified faculty and a student body of nearly 7000 students.

	STUDENT HEADCOUNT	STUDENT FTE
FY 2018	7,003	5,729
FY 2017	6,996	5,677
FY 2016	7,012	5,699

Overview of the Financial Statements and Financial Analysis

The University is pleased to present its financial statements for fiscal year 2018. The emphasis of discussions about these statements will be on current year data. There are three financial statements presented: the Statement of Net Position; the Statement of Revenues, Expenses and Changes in Net Position; and the Statement of Cash Flows. This discussion and analysis of the University's financial statements provides an overview of its financial activities for the year. Comparative data is provided for fiscal year 2018 and fiscal year 2017. However, the comparative data for fiscal year 2017 does not reflect the effects of the restatement of July 1, 2017 net position. This restatement is predominately related to the implementation of Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The adoption of this Statement resulted in the accrual of the University's proportionate share of the net other postemployee benefit (OPEB) liability for the Board of Regents Retiree Health Benefit Plan, changes to the related OPEB note disclosures, additional OPEB required supplemental information, and the restatement of the July 1, 2017 net position balance. See Note 1 in the Notes to the Financial Statements for additional information related to the effects of the restatement of July 1, 2017 net position.

Statement of Net Position

The Statement of Net Position is a financial condition snapshot as of June 30, 2018 and includes all assets and liabilities, both current and noncurrent. The differences between current and non-current assets are discussed in the Notes to the Financial Statements. The Statement of Net Position is prepared under the accrual basis of accounting which requires revenue and asset recognition when the service is provided, and expense and liability recognition when goods or services are received despite when cash is actually exchanged.

From the data presented, readers of the Statement of Net Position are able to determine the assets available to continue the operations of the University and how much the University owes vendors. The difference between assets and liabilities (net position) is one indicator of the University's financial health. Increase or decreases in net position provide an indicator of the improvement or decline of the University's financial health when considered in conjunction with other non-financial conditions, such as facilities and enrollment. Net Position is divided into three major categories. The first category, net investment in capital assets, provides the University's equity in property, plant and equipment owned by the University.

The next category is restricted, which is divided into two categories, non-expendable and expendable. The corpus of non-expendable, restricted resources is available only for investment purposes. Expendable, restricted resources are available for expenditure by the University but must be spent for purposes as determined by donors and/or external entities that have placed time or purpose restrictions on the use of the assets.

The final category is unrestricted. Unrestricted resources are available to the University for any lawful purpose.

CONDENSED STATEMENT OF NET POSITION	June 30, 2018	June 30, 2017	Increase/ (Decrease)	% Change
ASSETS				
Current Assets	\$ 15,672,074	\$ 14,776,749	\$ 895,325	6.06 %
Capital Assets, Net	126,937,785	130,471,928	(3,534,143)	(2.71)%
Other Assets	2,342,233	584,393	1,757,840	300.80 %
TOTAL ASSETS	144,952,092	145,833,070	(880,978)	(0.60)%
DEFERRED OUTFLOWS	8,447,953	8,601,183	(153,230)	(1.78)%
LIABILITIES				
Current Liabilities	8,502,362	7,465,945	1,036,417	13.88 %
Non-Current Liabilities	150,268,090	113,160,149	37,107,941	32.79 %
TOTAL LIABILITIES	158,770,452	120,626,094	38,144,358	31.62 %
DEFERRED INFLOWS	15,573,111	1,009,664	14,563,447	1,442.41 %
NET POSITION				
Net Investment in Capital Assets	49,610,011	51,503,046	(1,893,035)	(3.68)%
Restricted, Non-Expendable	1,750,693	1,647,959	102,734	6.23 %
Restricted, Expendable	8,776	8,835	(59)	(0.67)%
Unrestricted	(72,312,998)	(20,361,345)	(51,951,653)	255.15 %
TOTAL NET POSITION	\$ (20,943,518)	\$ 32,798,495	\$ (53,742,013)	(163.86)%

*The June 30, 2017 net position balance does not reflect the prior year Other Postemployment Benefits (OPEB) restatement in the chart above.

Total assets decreased \$(880,978) which was due to an increase in current assets of \$895,325, a decrease in net capital assets of \$(3,534,143), and an increase in other assets of \$1,757,840.

Total deferred outflows of resources decreased by \$(153,230) which was primarily due to the University's proportionate share of the actuarially determined deferred loss on defined benefit pension plan administered by Teachers Retirement System of Georgia and Employees' Retirement System of Georgia and the implementation of GASB 75 Other Postemployment Benefits (OPEB).

Total liabilities increased \$38,144,358 which was due to an increase in current liabilities of \$1,036,417 and an increase in non-current liabilities of \$37,107,941. Lease purchase obligations decreased (\$11,529,813), which was attributable to the normal fiscal year 2018 principal payments as well as that the University refinanced the Laker Hall and Student Activities Center resulting in a decrease of its capital lease liability balance. Net pension liability decreased in the amount of (\$3,888,376) related to the University's proportionate share of the actuarially determined liability for defined benefit plans administered by Teachers Retirement System of Georgia and Employees' Retirement System of Georgia. The overall increase of total liabilities is due to the implementation of GASB 75 during fiscal year 2018. GASB 75 requirement requires adding the Net Other Postemployment Benefits Liability (OPEB) of \$53,045,161.

The combination of the change in total assets and deferred outflows of resources and the change in total liabilities and deferred inflows of resources yielded a decrease in net position of \$(53,742,013). This change in net position is primarily in the category of Unrestricted, in the amount of (\$51,951,653). This overall change is primarily due to the implementation of GASB 75 during fiscal year 2018.

Total deferred inflows of resources increased by \$14,563,447 which was primarily due to an increase of \$4,892,576 in the University's Deferred Gain on Debt Refunding and increase of \$4,404,453 in the category of Deferred Inflows related to the changes in the University's net OPEB liability.

Statement of Revenues, Expenses and Changes in Net Position

Changes in total net position as presented on the Statement of Net Position are based on the activity presented in the Statement of Revenues, Expenses and Changes in Net Position. The purpose of the statement is to present the revenues received by the University, both operating and non-operating, and the expenses paid by the University, operating and non-operating, and any other revenues, expenses, gains and losses received or spent by the University. Generally, operating revenues are received for providing goods and services to the various customers and constituencies of the University. Operating expenses are those expenses paid to acquire or produce the goods and services provided in return for the operating revenues, and to carry out the mission of the University. Non-operating revenues are revenues received for which goods and services are not provided. For example state appropriations are non-operating because they are provided by the Legislature to the University without the Legislature directly receiving commensurate goods and services for those revenues.

The Statement of Revenues, Expenses and Changes in Net Position reflect a positive year, which is represented by an increase in net position at the end of the year. Some highlights of the information presented on this statement are as follows:

CONDENSED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION	June 30, 2018	June 30, 2017	Increase/ (Decrease)	% Change
Operating Revenue	\$ 44,655,882	\$ 46,216,215	\$ (1,560,333)	-3.38 %
Operating Expense	89,973,279	87,701,094	2,272,185	2.59 %
Operating Income/Loss	(45,317,397)	(41,484,879)	(3,832,518)	9.24 %
Non-Operating Revenue and Expense	42,465,632	34,910,535	7,555,097	21.64 %
Income (Loss) before Other Revenues, Expenses, Gains, or Losses	(2,851,765)	(6,574,344)	3,722,579	(56.62)%
Other Revenues, Expenses, Gains, Losses and Special Items	1,613,973	223,228	1,390,745	623.02 %
Change in Net Position	(1,237,792)	(6,351,116)	5,113,324	(80.51)%
Net Position at beginning of year, restated	(19,705,726)	39,149,611	(58,855,337)	-150.33 %
Net Position at End of Year	\$ (20,943,518)	\$ 32,798,495	\$ (53,742,013)	(163.86)%

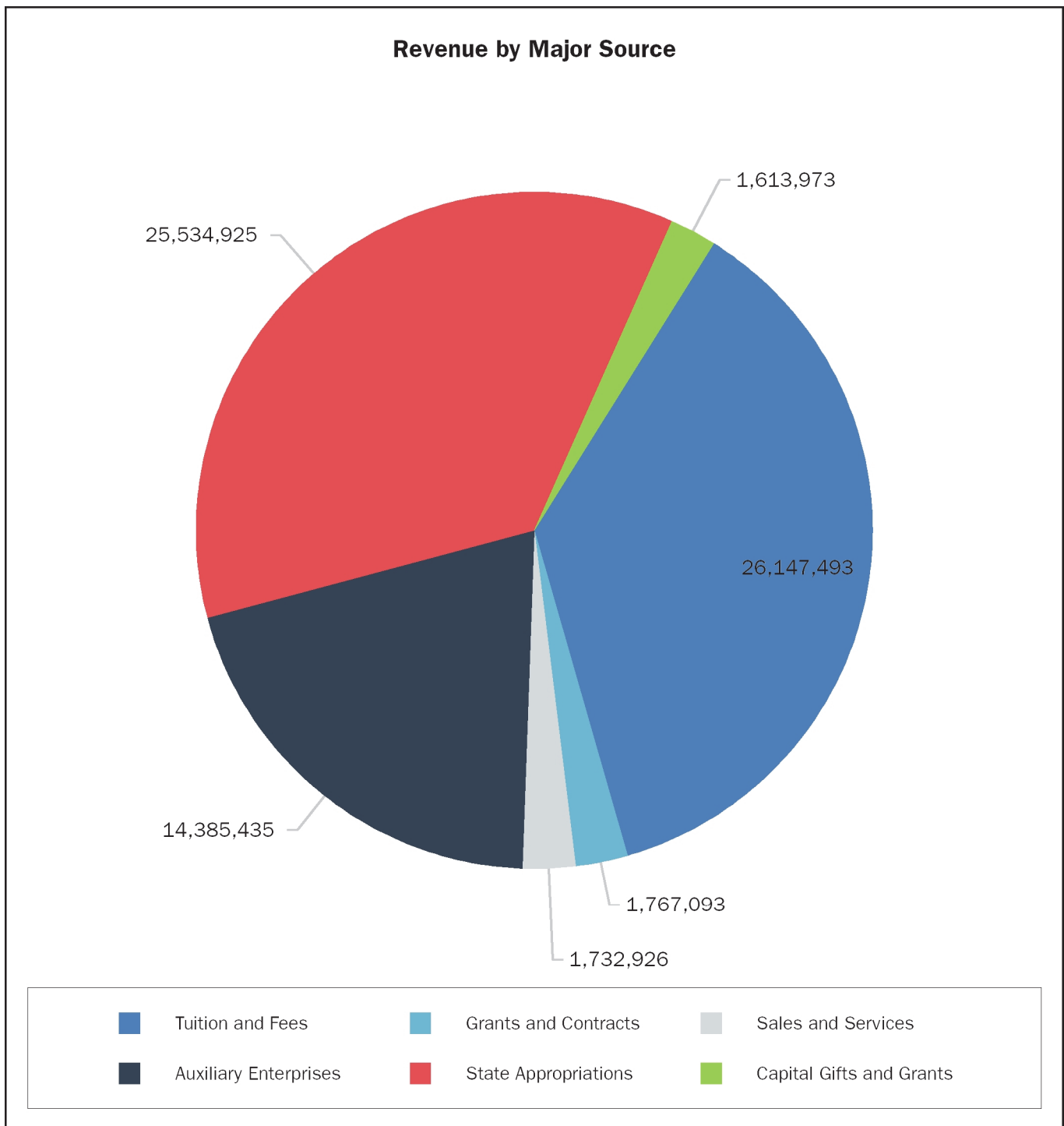
Revenues

In fiscal year 2018, state appropriations increased \$865,898 (3.51%), grants and contracts revenue increased \$1,695,340 in fiscal 2018, net tuition and fee revenues decreased (\$2,021,583) (7.18%) due to an increase in the amount of scholarship and allowances.

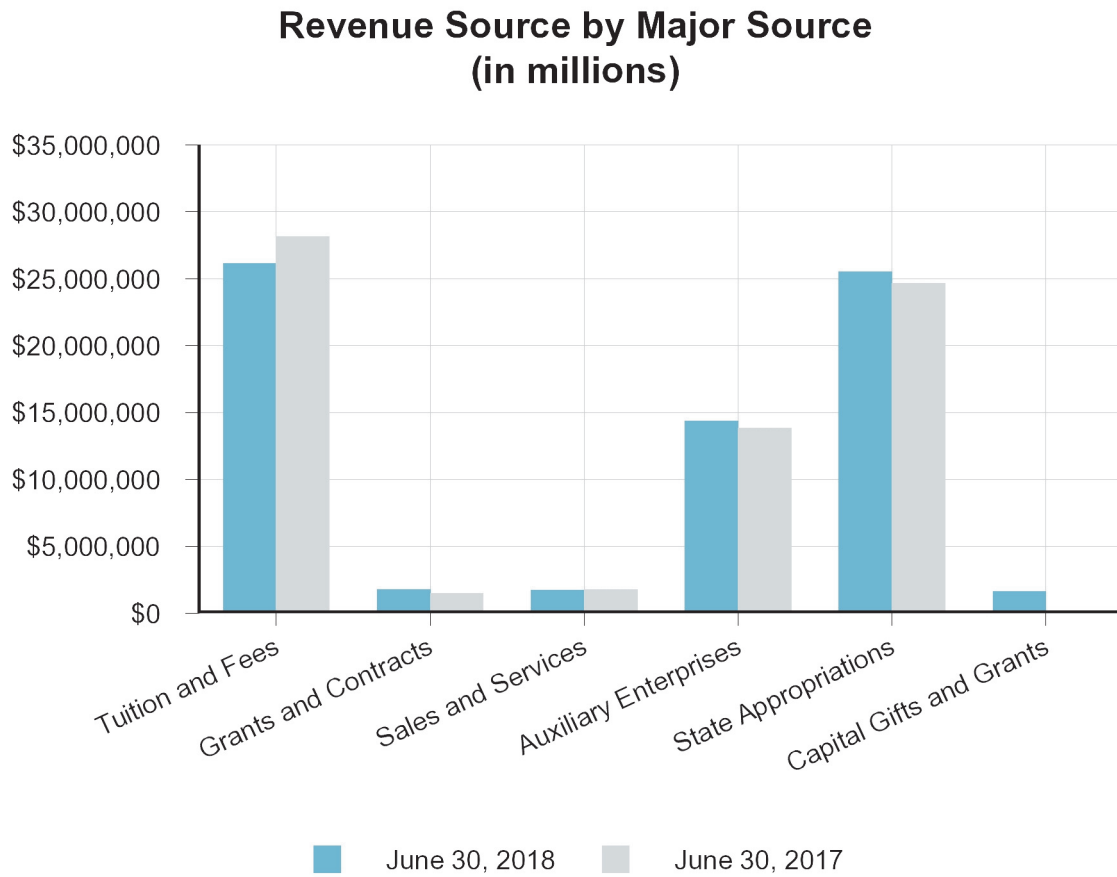
For the years ended June 30, 2018 and June 30, 2017, revenues by source were as follows:

REVENUES BY SOURCE	June 30, 2018	June 30, 2017	Increase/ (Decrease)	% Change
Tuition and Fees	\$ 26,147,493	28,169,076	\$ (2,021,583)	-7.18 %
Federal Appropriations	0	0	—	0.00 %
Grants and Contracts	1,767,093	1,478,826	288,267	19.49 %
Sales and Services	1,732,926	1,777,507	(44,581)	-2.51 %
Auxiliary Enterprises	14,385,435	13,860,614	524,821	3.79 %
Other Operating Revenues	622,935	930,192	(307,257)	-33.03 %
Total Operating Revenues	44,655,882	46,216,215	(1,560,333)	(3.38)%
State Appropriations	25,534,925	24,669,027	865,898	3.51 %
Grants and Contracts	18,856,555	17,161,215	1,695,340	9.88 %
Gifts	786,881	210,353	576,528	274.08 %
Investment Income	111,433	148,924	(37,491)	-25.17 %
Other Nonoperating Revenues	124,246	(3,049,584)	3,173,830	-104.07 %
Total Nonoperating Revenues	45,414,040	39,139,935	6,274,105	16.03 %
State Capital Gifts and Grants	1,613,973	223,228	1,390,745	623.02 %
Other Capital Gifts and Grants	0	0	—	0.00 %
Total Capital Gifts and Grants	1,613,973	223,228	1,390,745	623.02 %
Additions to Permanent and Term Endowments	0	0	—	0.00 %
Special Items	0	0	—	0.00 %
Extraordinary Items	0	0	—	0.00 %
Total Revenues	\$ 91,683,895	\$ 85,579,378	\$ 6,104,517	7.13 %

Revenue by source (state appropriations, grants and contracts, tuition and fees, auxiliaries, gifts and other sources) is depicted by the following chart:



Revenue by major source for the years ended June 30, 2018 and June 30, 2017 is depicted by the following chart:



Expenses

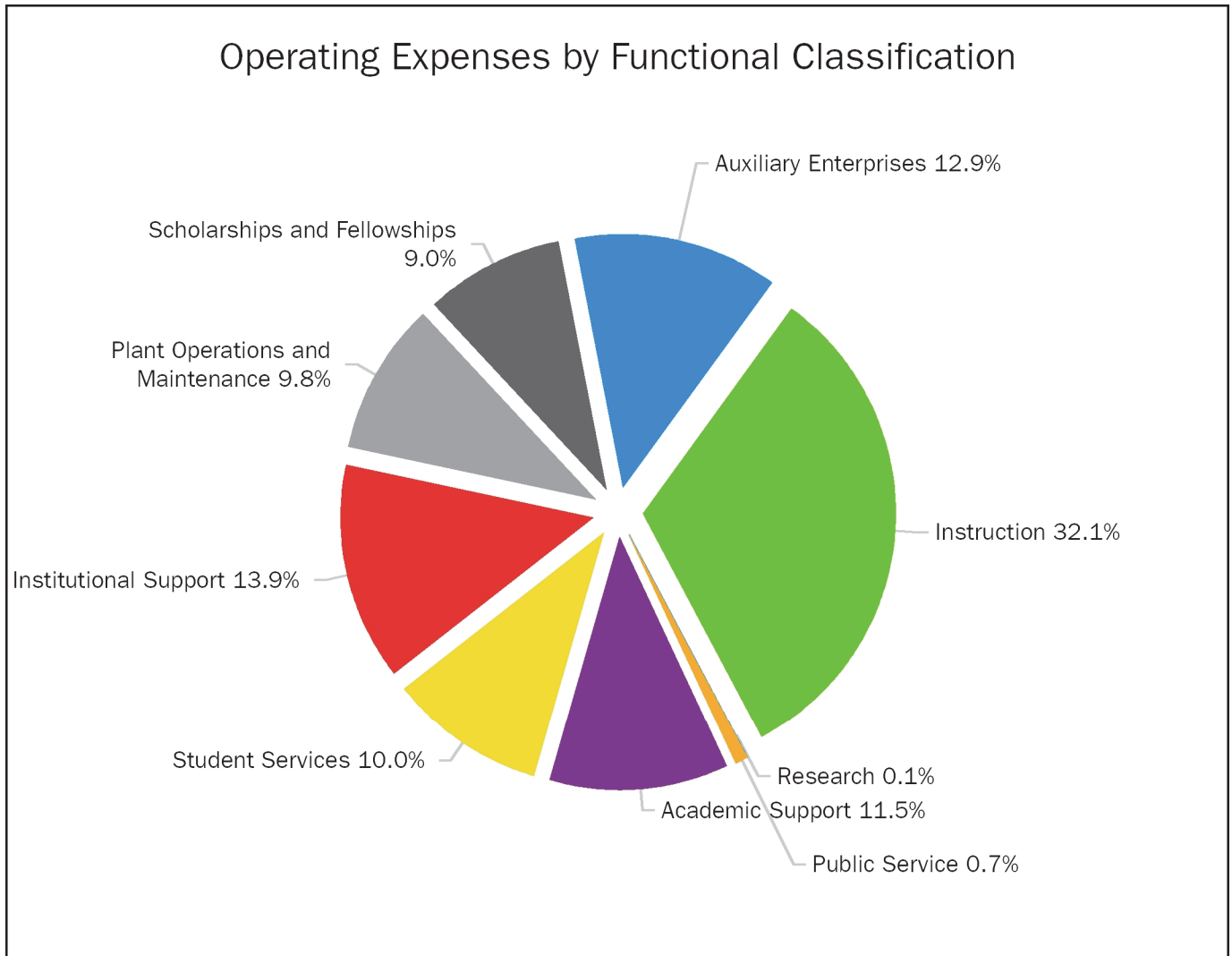
For the years ended June 30, 2018 and June 30, 2017, expenses by functional classification were as follows:

EXPENSES BY FUNCTIONAL CLASSIFICATION	June 30, 2018	June 30, 2017	Increase/ (Decrease)	% Change
Instruction	28,924,773	28,877,142	47,631	0.16 %
Research	129,365	20,656	108,709	526.28 %
Public Service	592,551	930,556	(338,005)	-36.32 %
Academic Support	10,305,050	9,454,524	850,526	9.00 %
Student Services	9,001,201	8,871,673	129,528	1.46 %
Institutional Support	12,499,372	12,583,641	(84,269)	-0.67 %
Plant Operations and Maintenance	8,793,273	6,946,549	1,846,724	26.58 %
Scholarships and Fellowships	8,100,229	7,741,972	358,257	4.63 %
Auxiliary Enterprises	11,627,465	12,274,381	(646,916)	-5.27 %
Patient Care	0	0	—	0.00 %
Unallocated Expenses	0	0	—	0.00 %
Total Operating Expenses	89,973,279	87,701,094	2,272,185	2.59 %
Interest Expense	2,948,408	4,229,400	(1,280,992)	-30.29 %
Total Nonoperating Expenses	2,948,408	4,229,400	(1,280,992)	(30.29)%
Total Expenses	92,921,687	91,930,494	991,193	1.08 %

Total operating expenses were \$89.97 million in fiscal 2018, an increase of \$2.2 million (2.59%) when compared with fiscal 2017. These increases are primarily attributable to the following functional classifications: Research (\$108,709); Academic Support (\$850,526); and Plant Operations (\$1,757,474). These amounts were partially offset by a decrease in Public Service (\$338,005) and Auxiliary Enterprises (\$557,666).

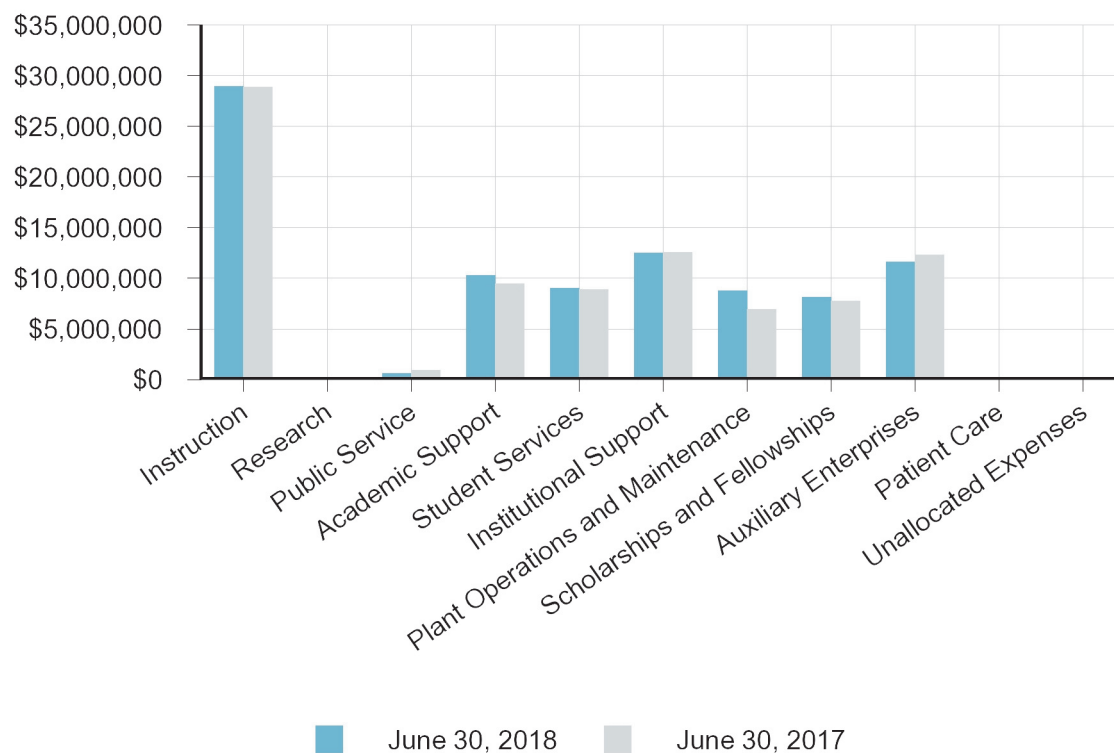
As noted above, operating expenses increased \$2.2 million (2.58%) in fiscal 2018 when compared with fiscal 2017. The increases were substantially attributable to salaries and benefits, including other personal services. The increases in salaries and benefits are primarily attributable to increases in pension expenses and OPEB expenses.

The following chart depicts the fiscal 2018 operating expenses by functional classification.



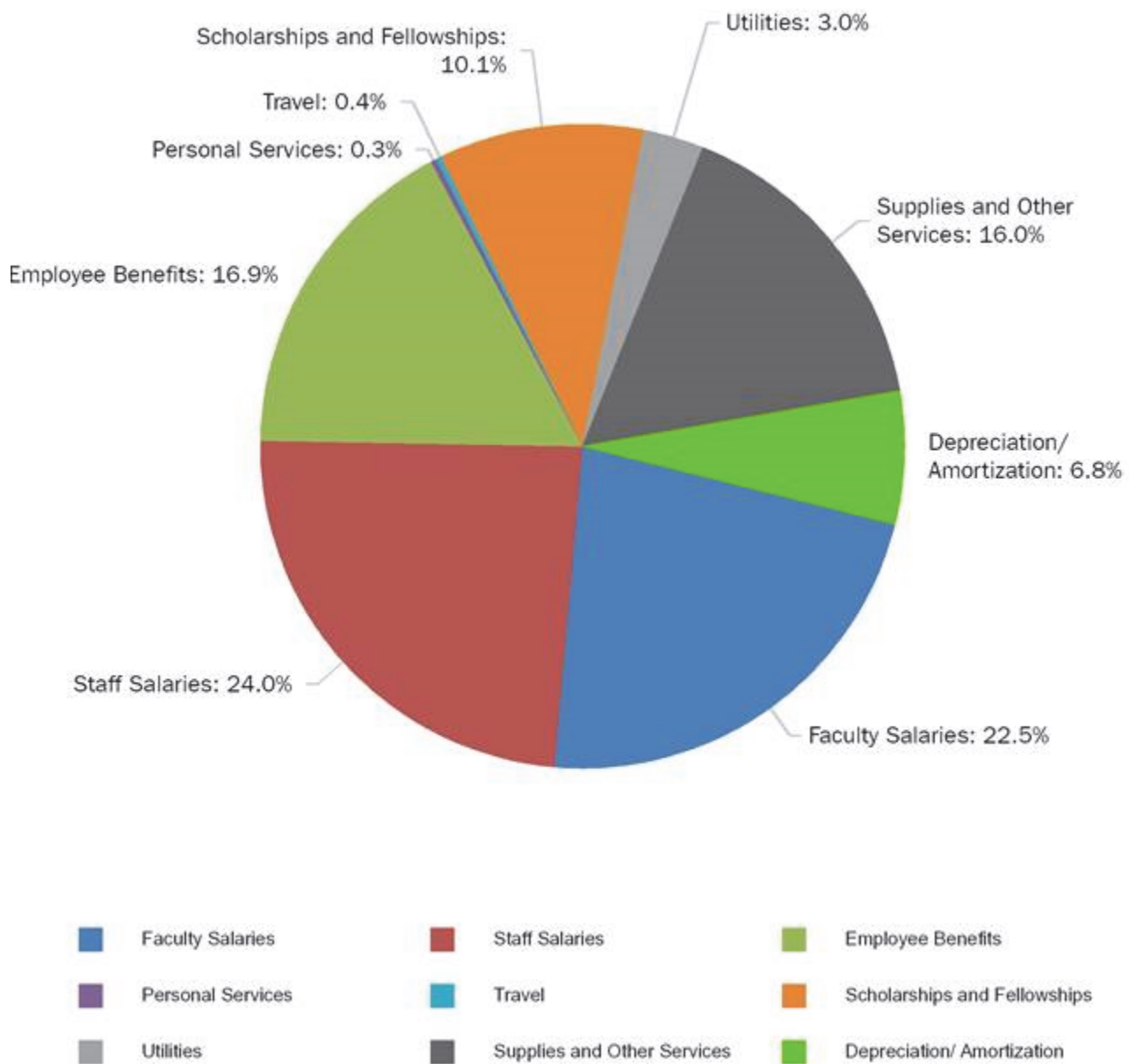
Operating expenses by functional classification for the years ended June 30, 2018 and June 30, 2017 is depicted by the following chart:

Operating Expenses by Functional Classification (in millions)

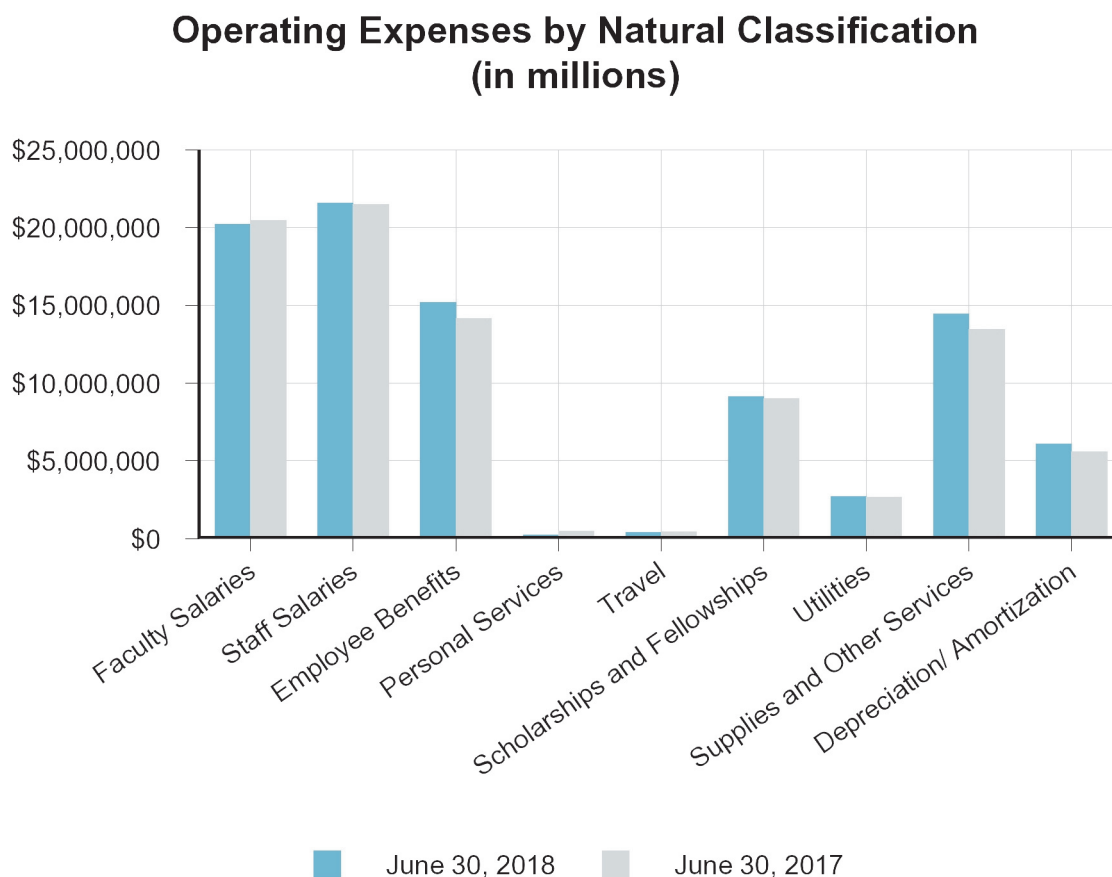


The following chart depicts the fiscal 2018 operating expenses by natural classification.

Operating Expenses by Natural Classification



Operating expenses by natural classification for the years ended June 30, 2018 and June 30, 2017 is depicted by the following chart:



Statement of Cash Flows

The Statement of Cash Flows presents detailed information about the cash activity of the University during the year and is divided into five sections. The first section is concerned with operating cash flows and reflects the net cash used by the various operating activities of the University. The second section is related to cash flows from non-capital financing activities, which reflects the cash received and spent for non-capital financing purposes. The third section summarizes cash flows from capital and related financing activities and contains cash used for the acquisition and construction of capital and related items. The fourth section is comprised of the cash flows from investing activities and includes the purchases, proceeds and interest received from investing activities. The fifth, and final, section reconciles the net cash used to the operating income or loss as reflected on the Statement of Revenues, Expenses and Changes in Net Position.

Cash Flows for the Years Ended June 30, 2018 and 2017, Condensed

CONDENSED STATEMENT OF NET CASH FLOWS	June 30, 2018	June 30, 2017
Cash Provided (Used) by:		
Operating Activities	\$ (38,034,337)	(35,410,978)
Non-Capital Financing Activities	45,205,845	38,556,520
Capital and Related Financing Activities	(5,592,791)	(4,379,765)
Investing Activities	111,434	1,336,771
NET CHANGE IN CASH	\$ 1,690,151	\$ 102,548
Cash, beginning of year	6,402,569	6,300,021
CASH, end of year	\$ 8,092,720	\$ 6,402,569

Capital Assets

Capital assets, net of accumulated depreciation, at June 30, 2018 and June 30, 2017 were as follows:

CAPITAL ASSETS, net of accumulated depreciation	June 30, 2018	June 30, 2017	Increase (Decrease)	% Change
Land	\$ 2,416,732	2,416,732	\$ —	0.00%
Capitalized Collections	0	0	—	0.00%
Construction Work-in-Progress	0	0	—	0.00%
Software Development-in-Progress	0	—	—	0.00%
Infrastructure	—	—	—	0.00%
Building and Building Improvements	120,847,603	123,844,086	(2,996,483)	-2.42%
Facilities and Other Improvements	54,096	61,756	(7,660)	-12.40%
Equipment	1,926,285	2,077,215	(150,930)	-7.27%
Library Collections	1,693,069	2,072,139	(379,070)	-18.29%
Capitalized Collections	—	—	—	0.00%
Water, Timber, Mineral Rights, and Easements	—	—	—	0.00%
Patents, Trademarks, and Copyrights	—	—	—	0.00%
Software	—	—	—	0.00%
Capital Assets, net of accumulated depreciation	\$ 126,937,785	\$ 130,471,928	\$ (3,534,143)	(2.71)%

Clayton State University completed major roof renovations to its Athletic, Arts & Sciences, and Magnolia buildings during fiscal year 2018. The \$1.6 million for this project was funded by the Georgia State Financing and Investment Commission (GSFIC).

For additional information concerning Capital Assets, see Notes 1, 6, 8, and 13 in the Notes to the Financial Statements.

Long Term Liabilities

Clayton State University had Long-Term Liabilities of \$153,464,052 of which \$3,195,962 was reflected as current liability at June 30, 2018.

For additional information concerning Long-Term Liabilities, see Note 8 in the Notes to the Financial Statements.

The Notes to the Financial Statements are an integral part of the basic financial statements and communicate information essential for fair presentation. For example, the notes convey information concerning significant accounting policies used to prepare the financial statements, detailed information on cash and investments, receivables, capital leases, compensated absences, retirement and other postemployment benefits, capital assets and a report of operating expenses by function.

Economic Outlook

The University is not aware of any currently known facts, decisions, or conditions that are expected to have a significant effect on the financial position or results of operations during this fiscal year beyond those unknown variations having a global effect on virtually all types of business operations. The University continues to operate from a sound financial base. Looking forward, enrollment expectations for the upcoming fiscal year are encouraging however, the University will continue to monitor its operations and will continue to look for cost containment opportunities, to ensure an ongoing stable financial position.

Requests for Information

The financial statements are designed to provide a general overview of the University's finances. Questions concerning any of the information provided should be addressed to the University Controller, 2000 Clayton State Boulevard Morrow, GA 30260.

Financial Statements (GAAP Basis)

CLAYTON STATE UNIVERSITY
STATEMENT OF NET POSITION
JUNE 30, 2018

	Clayton State University
ASSETS	
Current Assets	
Cash and Cash Equivalents	\$ 6,339,439
Cash and Cash Equivalents (Externally Restricted)	1,753,281
Short-term Investments	—
Short-term Investments (Externally Restricted)	—
Accounts Receivable, net	
Federal Financial Assistance	2,907,533
State General Appropriations	—
Margin Allocation Funds	—
Affiliated Organizations	320,643
Component Units	—
Primary Government	—
Pledges and Contributions	—
Other	3,052,450
Notes Receivable, net	—
Due From Other Funds	—
Investment in Capital Leases - Primary Government	—
Investment in Capital Leases - Other	—
Inventories	1,171,102
Prepaid Items	127,626
Other Assets	—
Total Current Assets	<u>15,672,074</u>
Non-Current Assets	
Accounts Receivable, net	
Affiliated Organizations	1,757,840
Component Units	—
Primary Government	—
Due From USO - Capital Liability Reserve Fund	578,205
Due From Institution - Capital Liability Reserve Fund	—
Pledges and Contributions	—
Other	—
Investments	—
Notes Receivable, net	6,188
Due From Other Funds	—
Investment in Capital Leases - Primary Government	—
Investment in Capital Leases - Other	—
Other Assets	—
Non-current Cash (Externally Restricted)	—
Short-term Investments (Externally Restricted)	—
Investments (Externally Restricted)	—
Capital Assets, net	126,937,785
Total Non-Current Assets	<u>129,280,018</u>
TOTAL ASSETS	<u>144,952,092</u>
DEFERRED OUTFLOWS OF RESOURCES	<u>\$ 8,447,953</u>

See accompanying notes and independent accountant's review report.
The notes to the financial statements are an integral part of this statement.

CLAYTON STATE UNIVERSITY
STATEMENT OF NET POSITION
JUNE 30, 2018

	Clayton State University
LIABILITIES	
Current Liabilities	
Accounts Payable	\$ 1,907,528
Salaries Payable	284,048
Benefits Payable	84,805
Contracts Payable	—
Retainage Payable	145,870
Due to Affiliated Organizations	—
Due to Component Units	—
Due to Primary Government	—
Due to Other Funds	—
Due to USO - Capital Liability Reserve Fund	—
Advances (Including Tuition and Fees)	2,261,944
Deposits	59,104
Deposits Held for Other Organizations	540,181
Other Liabilities	22,920
Notes and Loans Payable	—
Lease Purchase Obligations - External	—
Lease Purchase Obligations - Component Units	1,662,253
Revenue Bonds and Notes Payable	—
Liabilities Under Split Interest Agreements	—
Interest Rate Swap	—
Pollution Remediation	—
Claims and Judgments	—
Compensated Absences	1,533,709
Total Current Liabilities	<u>8,502,362</u>
Non-Current Liabilities	
Due to Affiliated Organizations	—
Due to Component Units	—
Due to Primary Government	—
Due to Other Funds	—
Due to USO - Capital Liability Reserve Fund	—
Advances (Including Tuition and Fees)	—
Other Liabilities	—
Notes and Loans Payable	—
Lease Purchase Obligations - External	—
Lease Purchase Obligations - Component Units	65,776,816
Revenue Bonds and Notes Payable	—
Liabilities Under Split Interest Agreements	—
Interest Rate Swap	—
Pollution Remediation	—
Claims and Judgments	—
Compensated Absences	592,625
Net Other Postemployment Benefits Liability	53,045,161
Net Pension Liability	30,853,488
Total Non-Current Liabilities	<u>150,268,090</u>
TOTAL LIABILITIES	<u>158,770,452</u>
DEFERRED INFLOWS OF RESOURCES	
	<u>15,573,111</u>

NET POSITION

Net Investment in Capital Assets	49,610,011
Restricted for:	
Nonexpendable	1,750,693
Expendable	8,776
Unrestricted (Deficit)	<u>(72,312,998)</u>

TOTAL NET POSITION

\$	<u>(20,943,518)</u>
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**See accompanying notes and independent accountant's review report.
The notes to the financial statements are an integral part of this statement.**

CLAYTON STATE UNIVERSITY
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
FOR FISCAL YEAR ENDED JUNE 30, 2018

	Clayton State University
OPERATING REVENUES	
Student Tuition and Fees (net)	\$ 26,147,493
Federal Appropriations	—
Grants and Contracts	
Federal	1,497,242
State	30,584
Other	239,267
Sales and Services	1,732,926
Rents and Royalties	25,591
Auxiliary Enterprises	
Residence Halls	7,322,511
Bookstore	2,766,162
Food Services	398,368
Parking/Transportation	509,018
Health Services	680,227
Intercollegiate Athletics	2,332,636
Other Organizations	376,513
Gifts and Contributions	—
Endowment Income	—
Other Operating Revenues	597,344
Total Operating Revenues	44,655,882
OPERATING EXPENSES	
Faculty Salaries	20,215,035
Staff Salaries	21,569,019
Employee Benefits	15,177,078
Other Personal Services	238,087
Travel	398,652
Scholarships and Fellowships	9,127,747
Utilities	2,711,990
Supplies and Other Services	14,440,662
Depreciation	6,095,009
Total Operating Expenses	89,973,279
Operating Income (Loss)	\$ (45,317,397)

See accompanying notes and independent accountant's review report.
The notes to the financial statements are an integral part of this statement.

CLAYTON STATE UNIVERSITY
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
FOR FISCAL YEAR ENDED JUNE 30, 2018

	Clayton State University
NONOPERATING REVENUES (EXPENSES)	
State Appropriations	\$ 25,534,925
Grants and Contracts	
Federal	18,345,513
State	
Other	511,042
Gifts	786,881
Investment Income	111,433
Interest Expense	(2,948,408)
Other Nonoperating Revenues (Expenses)	124,246
Net Nonoperating Revenues	42,465,632
Income (Loss) Before Other Revenues, Expenses, Gains, or Losses	(2,851,765)
Capital Grants and Gifts	
Federal	—
State	1,613,973
Other	—
Additions to Permanent and Term Endowments	—
Special Item	—
Extraordinary Item	—
Total Other Revenues, Expenses, Gains or Losses	1,613,973
Change in Net Position	(1,237,792)
Net Position, Beginning of Year, As Originally Reported	32,798,495
Prior Year Adjustments	(52,504,221)
Net Position, Beginning of Year, Restated	(19,705,726)
Net Position, End of Year	\$ (20,943,518)

See accompanying notes and independent accountant's review report.
The notes to the financial statements are an integral part of this statement.

CLAYTON STATE UNIVERSITY

STATEMENT OF CASH FLOWS

FOR FISCAL YEAR ENDED JUNE 30, 2018

	Clayton State University
CASH FLOWS FROM OPERATING ACTIVITIES	
Payments from Customers	\$ 44,081,267
Federal Appropriations	—
Grants and Contracts (Exchange)	696,986
Payments to Suppliers	(31,472,737)
Payments to Employees	(42,212,106)
Payments for Scholarships and Fellowships	(9,127,747)
Loans Issued to Students	—
Collection of Loans from Students	—
Other Receipts	—
Other Payments	—
Net Cash Used by Operating Activities	(38,034,337)
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES	
State Appropriations	25,534,925
Agency Funds Transactions - Receipts	100,078,316
Agency Funds Transactions - Disbursements	(99,995,176)
Gifts and Grants Received for Other Than Capital Purposes	19,589,655
Transfer of Endowments to Affiliated Organization	—
Other Non-Capital Financing Receipts	—
Other Non-Capital Financing Payments	(1,875)
Net Cash Flows Provided by Non-Capital Financing Activities	45,205,845
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Capital Gifts and Grants Received	117,422
Proceeds from Sale of Capital Assets	—
Purchases of Capital Assets	(823,610)
Principal Paid on Capital Debt and Leases	(1,393,891)
Interest Paid on Capital Debt and Leases	(3,492,712)
Net Cash Used by Capital and Related Financing Activities	(5,592,791)
CASH FLOWS FROM INVESTING ACTIVITIES	
Proceeds from Sales and Maturities of Investments	107,687
Investment Income	3,747
Purchase of Investments	—
Net Cash Provided by Investing Activities	111,434
Net Increase in Cash and Cash Equivalents	1,690,151
Cash and Cash Equivalents, Beginning of Year	6,402,569
Cash and Cash Equivalents, End of Year	\$ 8,092,720

See accompanying notes and independent accountant's review report.
The notes to the financial statements are an integral part of this statement.

CLAYTON STATE UNIVERSITY

STATEMENT OF CASH FLOWS

FOR FISCAL YEAR ENDED JUNE 30, 2018

	Clayton State University
RECONCILIATION OF OPERATING LOSS TO	
NET CASH USED BY OPERATING ACTIVITIES:	
Operating Loss	\$ (45,317,397)
Adjustments to Reconcile Net Operating Loss to	
Net Cash Used by Operating Activities	
Depreciation	6,095,009
Operating Expenses Related to Noncash Gifts	—
Change in Assets and Liabilities:	
Receivables, net	(863,802)
Inventories	(398,791)
Prepaid Items	15,926
Other Assets	—
Notes Receivable, Net	—
Accounts Payable	377,026
Salaries Payable	10,237
Benefits Payable	—
Contracts Payable	—
Retainage Payable	145,869
Deposits	21,308
Advances (Including Tuition and Fees)	582,644
Other Liabilities	15,902
Funds Held for Others	—
Compensated Absences	(43,535)
Due to Affiliated Organizations	(155,269)
Pollution Remediation	—
Claims and Judgments	—
Net Pension Liability	(3,888,376)
Other Postemployment Benefit Liability	(710,905)
Change in Deferred Inflows/Outflows of Resources:	
Deferred Inflows of Resources	4,674,742
Deferred Outflows of Resources	1,405,075
Net Cash Used by Operating Activities	\$ (38,034,337)
NON-CASH INVESTING, NON-CAPITAL FINANCING, AND CAPITAL AND	
RELATED FINANCING TRANSACTIONS	
Non-Capital Financing Activities Accounts Receivable, Net of Allowances	\$ 4,751
Recognition of Non-Capital Financing Activities Advances and Deferred Inflows	\$ 49,030
New Non-Capital Financing Debt	\$ —
Increase in Non-Capital Debt Related to Capitalized Interest	\$ —
Adjustments to Non-Capital Debt Beginning Balance Ran Through Current Year Activity	\$ —
Edit Description Other Non-Capital Financing Activities Noncash Items	\$ —
Edit Description Other Non-Capital Financing Activities Noncash Items	\$ —
Edit Description Other Non-Capital Financing Activities Noncash Items	\$ —
Capital Financing Activities Accounts Receivable Accrual, Net of Allowances	\$ —
Gift of Capital Assets	\$ 1,613,973
Loss on Disposal of Capital Assets	\$ 126,121
Adjustments to Capital Asset Beginning Balance Ran Through Current Year Activity	\$ —

Accrual of Capital Asset Related Payables	\$ —
Capital Assets Acquired by Incurring Capital Lease Obligations	\$ —
Gain/Loss on Capital Debt Refunded	\$ 10,135,922
Increase in Capital Debt due to Capitalized Interest	\$ —
Extinguishment of Capital Debt	\$ —
Adjustments to Capital Debt Beginning Balance Ran Through Current Year Activity	\$ —
Recognition of Capital Financing Activities Advances and Deferred Inflows	\$ —
Amortization of Deferred Gain/Loss of Capital Debt Refunded	\$ 247,217
Accrual of Capital Financing Interest Payable	\$ —
Edit Description Other Capital Financing Activities Noncash Items	\$ —
Edit Description Other Capital Financing Activities Noncash Items	\$ —
Edit Description Other Capital Financing Activities Noncash Items	\$ —
Unrealized Gain/Loss on Investments	\$ 107,686
Gift of Investments	\$ —
Edit Description Other Investing Activities Noncash Items	\$ —
Edit Description Other Investing Activities Noncash Items	\$ —
Edit Description Other Investing Activities Noncash Items	\$ —

**See accompanying notes and independent accountant's review report.
The notes to the financial statements are an integral part of this statement.**

Notes to the Financial Statements

(See Independent Accountant's Review Report)

CLAYTON STATE UNIVERSITY
NOTES TO THE FINANCIAL STATEMENTS
JUNE 30, 2018
(See Independent Accountant's Review Report)

Note 1 Summary of Significant Accounting Policies

Nature of Operations

The Clayton State University (University) serves the state and national communities by providing its students with academic instruction that advances fundamental knowledge and by disseminating knowledge to the people of Georgia, the nation, and throughout the world.

Reporting Entity

As defined by Official Code of Georgia Annotated (O.C.G.A) § 20-3-50, the University is part of the University System of Georgia (USG), an organizational unit of the State of Georgia (the State) under the governance of the Board of Regents (Board). The Board has constitutional authority to govern, control and manage the USG. The Board is composed of 19 members, one member from each congressional district in the State and five additional members from the state-at-large, appointed by the Governor and confirmed by the Senate. Members of the Board serve a seven year term and members may be reappointed to subsequent terms by a sitting governor.

The University does not have the right to sue/be sued without recourse to the State. The University's property is the property of the State and subject to all the limitations and restrictions imposed upon other property of the State by the Constitution and laws of the State. In addition, the University is not legally separate from the State. Accordingly, the University is included within the State's basic financial statements as part of the primary government as defined in section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards.

The accompanying basic financial statements are intended to supplement the State's Comprehensive Annual Financial Report (CAFR) by presenting the financial position and changes in financial position and cash flows of only that portion of the business-type activities of the State that is attributable to the transactions of the University. These financial statements do not purport to, and do not, present fairly the financial position of the State as of June 30, 2018, the changes in its financial position or its cash flows for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

The accompanying basic financial statements should be read in conjunction with the State's CAFR. The most recent State of Georgia CAFR can be obtained through the State Accounting Office, 200 Piedmont Avenue, Suite 1604 (West Tower), Atlanta, Georgia 30334 or online at sao.georgia.gov/comprehensive-annual-financial-reports.

Basis of Accounting and Financial Statement Presentation

The financial statements have been prepared in accordance with generally accepted accounting principles (GAAP) as prescribed by the GASB and are presented as required by these standards to provide a comprehensive, entity-wide perspective of the University's assets, deferred outflows, liabilities, deferred inflows, net position, revenues, expenses, changes in net position and cash flows.

The University's business-type activities financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned, and expenses are recorded when an obligation has been incurred. Grants and similar items are recognized as revenues in the fiscal year in which eligibility requirements imposed by the provider have been met. All significant intra-fund transactions have been eliminated.

New Accounting Pronouncements

For fiscal year 2018, the University adopted GASB Statement No. 86, *Certain Debt Extinguishment Issues*. This Statement addresses accounting and financial reporting issues regarding in-substance defeasance of debt. The adoption of this Statement does not have a significant impact on the University's financial statements.

For fiscal year 2018, the University adopted GASB Statement No. 85, *Omnibus 2017*. This Statement addresses practice issues identified during implementation and application of certain other GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits. The adoption of this Statement does not have a significant impact on the University's financial statements.

For fiscal year 2018, the University adopted GASB Statement No. 81, *Irrevocable Split-Interest Agreements*. The objective of this Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The adoption of this Statement does not have a significant impact on the University's financial statements.

For fiscal year 2018, the University adopted GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This Statement replaces GASB Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*. The objective of this Statement is to improve the usefulness of information about postemployment benefits other than pensions. The adoption of this Statement resulted in the accrual of the University's proportionate share of the net other postemployment benefit (OPEB) liability for the Board of Regents Retiree Health Benefit Plan, changes to the related OPEB note disclosures, additional OPEB required supplemental information, and the restatement of the July 1, 2017 net position balance.

Cash and Cash Equivalents

Cash and Cash Equivalents consist of petty cash, demand deposits and time deposits in authorized financial institutions, and cash management pools that have the general characteristics of demand deposit accounts. This includes the State Investment Pool (Georgia Fund 1) and the Board of Regents Short-Term Investment Pool. Cash and Cash Equivalents that cannot be used to pay current liabilities are classified as non-current assets in the Statement of Net Position. Cash and Cash Equivalents restricted as to use by a third party are reported as externally restricted.

Short-Term Investments

Short-Term Investments consist of investments of 90 days - 13 months. These include certificates of deposits or other time-restricted investments with original maturities of six months or more when purchased. Funds are not readily available and there is a penalty for early withdrawal. Short-Term Investments that cannot be used to pay current liabilities are classified as non-current assets in the Statement of Net Position. Short-Term Investments restricted as to use by a third party are reported as externally restricted.

Investments

Investments include financial instruments with terms in excess of 13 months, certain other securities for the production of revenue, land, and other real estate held as investments by endowments. The University accounts for its investments at fair value. Changes in the fair value of investments are reported as a component of investment income in the Statement of Revenues, Expenses, and Changes in Net Position. The Board of Regents Legal Fund, the Board of Regents Balanced Income Fund, the Board of Regents Total Return Fund, the Board of Regents Diversified Fund, the Board of Regents Diversified Fund for Foundations and the Georgia Extended Asset Pool are included as investments.

Investments that cannot be used to pay current liabilities are classified as non-current assets in the Statement of Net Position. Assets restricted as to use by a third party are reported as externally restricted.

Accounts Receivable

Accounts receivable consists of tuition and fees charged to students and auxiliary enterprise services provided to students, faculty and staff, the majority of whom reside in the State of Georgia. Accounts receivable also includes amounts due from federal, state and local governments, or private sources, in connection with reimbursement of allowable expenditures made pursuant to the University's grants and contracts. Accounts receivable are recorded net of estimated uncollectible amounts.

Inventories

Consumable supplies are carried at the lower of cost or market on the first-in, first-out ("FIFO") basis. Resale inventories are valued at cost using the average-cost basis.

Prepaid Items

Payments made to vendors and state and local government organizations for services that will benefit periods beyond June 30, 2018 are recorded as prepaid items.

Capital Assets

Capital assets are recorded at cost at the date of acquisition, or acquisition value (entry price) at the date of donation in the case of gifts. For equipment, the University's capitalization policy includes all items with a unit cost of \$5,000 or more, and an estimated useful life of greater than one year. Renovations to buildings, infrastructure, and land improvements that exceed \$100,000 and/or significantly increase the value or extend the useful life of the structure are capitalized. Routine repairs and maintenance are charged to operating expense in the year in which the expense was incurred. Depreciation, which also includes amortization of intangible assets such as water, timber, and mineral rights, easements, patents, trademarks, and copyrights, as well as software, is computed using the straight-line method over the estimated useful lives of the assets, generally 40 to 60 years for buildings, 20 to 25 years for infrastructure and land improvements, 10 years for library books, and 3 to 20 years for equipment. Residual values will generally be 10% of historical costs for infrastructure, buildings and building improvements, and facilities and other improvements.

To fully understand plant additions in the University, it is necessary to look at the activities of the Georgia State Financing and Investment Commission (GSFIC) - an organization that is external to the System. GSFIC issues bonds for and on behalf of the State of Georgia, pursuant to powers granted to it in the Constitution of the State of Georgia and the Act creating the GSFIC. The bonds so issued constitute direct and general obligations of the State of Georgia, to the payment of which the full faith, credit and taxing power of the State are pledged.

For projects managed by GSFIC, GSFIC retains construction in progress in its accounting records throughout the construction period and transfers the entire project to the institutional unit of the University System when complete. For projects managed by institutions of the USG, the institutions retain construction in progress on their books and are reimbursed by GSFIC.

Capital Liability Reserve Fund

The Capital Liability Reserve Fund (Fund) was established by the Board of Regents to protect the fiscal integrity of the USG to maintain the strongest possible credit ratings associated with Public Private Venture (PPV) projects and to ensure that the Board of Regents can effectively support its long-term capital lease obligations. All USG institutions participating in the PPV program finance the Fund. The Fund serves as a pooled reserve that is managed by the Board of Regents. The Fund shall only be used to address significant shortfalls and only insofar as a requesting USG institution is unable to make the required PPV capital lease payment to the designated affiliated organization. The Fund will continue as long as the Board of Regents has rental obligations under the PPV program and at the conclusion of the program, funds will be returned to each institution. The balance included on the University's Statement of Net Position as Due from USO - Capital Liability Reserve Fund represents the University's contribution to the Fund.

Deferred Outflows of Resources

Deferred outflows of resources consist of the consumption of net position that is applicable to a future reporting period.

Deposits

Deposits represent good faith deposits from students to reserve housing assignments, meal plans or other auxiliary services.

Advances

Advances include amounts received for tuition and fees and certain auxiliary activities prior to the end of the fiscal year but related to the subsequent accounting period. Advances also include amounts received from grant and contract sponsors that have not yet been earned.

Deposits Held for Other Organizations

Deposits held for other organizations result primarily from the University acting as an agent or fiduciary, for another entity. Deposits held for others include scholarships, fellowships, study abroad deposits and other funds held for various governments, companies, clubs or individuals.

Claims and Judgments

An estimated loss from claims and judgments is recognized when information available prior to issuance of the financial statements indicates it is probable that an asset has been impaired or a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Pollution Remediation Obligations

Pollution remediation obligations are recorded when the University knows that a site is polluted and one or more obligating events have occurred. The amount recorded is an estimate of the current value of potential outlays for cleanup, calculated using the "expected cash flows" measurement technique.

Compensated Absences

Employee vacation pay is accrued at the end of the fiscal year for financial statement purposes. The liability and expense incurred are recorded at the end of the fiscal year as compensated absences in the Statement of Net Position, and as a component of compensation and benefit expense in the Statements of Revenues, Expenses, and Changes in Net Position.

Non-current Liabilities

Non-current liabilities include: (1) liabilities that will not be paid within the next fiscal year; (2) capital lease obligations with contractual maturities greater than one year; and (3) other liabilities that, although payable within one year, are to be paid from funds that are classified as non-current assets.

Deferred Inflows of Resources

Deferred inflows of resources consist of the acquisition of net position that is applicable to a future reporting period.

Other Postemployment Benefit (OPEB)

The net OPEB liability represents the University's proportionate share of the difference between the total OPEB liability and the fiduciary net position or the fair value of the plan assets as of a given measurement date.

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Board of Regents Retiree Health Benefit Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market

investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

Pensions and Net Pension Liability

The net pension liability represents the University's proportionate share of the difference between the total pension liability as a result of the exchange for employee services for compensation and the fiduciary net position or the fair value of the plan assets as of a given measurement date.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plans' fiduciary net position, additions to/deductions from the plans fiduciary net position have been determined on the same basis as they are reported by Teachers Retirement System of Georgia and Employees' Retirement System of Georgia. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Service Concession Arrangements

Service concession agreements are arrangements between a government (transferor, one of our institutions) and a third party (operator) in which all of the following criteria are met:

- a) The institution conveys to the operator the right and obligation to provide public services through the use and operation of a capital asset in exchange for significant consideration. Significant consideration could be in the form of up-front payments, installment payments, a new facility or improvements to existing facility.
- b) The operator collects and is compensated by fees from third parties.
- c) The institution has the ability to modify or approve what services the operator is required to provide, to whom services are provided, and prices or rates that can be charged for those services.
- d) The institution is entitled to significant residual interest in the service utility of the asset at the end of the arrangement.

Net Position

The University's net position is classified as follows:

Net investment in capital assets represents the University's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets. The term "debt obligations" as used in this definition does not include debt of the GSFIC as discussed previously in Note 1 - Capital Assets section.

Restricted - non-expendable net position includes endowments and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal. For institution-controlled, donor-restricted endowments, the by-laws of the Board of Regents of the University System of Georgia permits each individual institution to use prudent judgment in the spending of current realized and unrealized endowment appreciation. Donor-restricted endowment appreciation is periodically transferred to restricted - expendable accounts for expenditure as specified by the purpose of the endowment. The University maintains pertinent information related to each endowment fund including donor; amount and date of donation; restrictions by the source of limitations; limitations on investments, etc.

Restricted - expendable net position includes resources in which the University is legally or contractually obligated to spend resources in accordance with restrictions by external third parties.

Unrestricted net position represents resources derived from student tuition and fees, state appropriations, and sales and services of educational departments and auxiliary enterprises. These resources are used for transactions relating to the educational and general operations of the University, and may be used at the discretion of the governing board or management to meet current expenses for those purposes, except for unexpended state appropriations (surplus). Unexpended state appropriations must be refunded to the Office of the State Treasurer. These resources also include auxiliary enterprises, which are substantially self-supporting activities that provide services for students, faculty and staff.

When an expense is incurred that can be paid using either restricted or unrestricted resources, the University's policy is to first apply the expense towards unrestricted resources, and then towards restricted resources.

Income Taxes

The University, as a political subdivision of the State of Georgia, is excluded from Federal income taxes under Section 115(1) of the Internal Revenue Code, as amended.

Classification of Revenues and Expenses

The Statement of Revenues, Expenses and Changes in Net Position classifies fiscal year activity as operating and nonoperating according to the following criteria:

- Operating revenue includes activities that have the characteristics of exchange transactions, such as (1) student tuition and fees, net of scholarship allowances, (2) certain federal, state and local grants and contracts, and (3) sales and services.
- Nonoperating revenue includes activities that have the characteristics of non-exchange transactions, such as gifts and contributions, and other revenue sources that are defined as non-operating revenue by GASB Statements No. 9, *Reporting Cash Flows of Proprietary and Non-expendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*, and No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*, such as state appropriations and investment income.
- Operating expense includes activities that have the characteristics of exchange transactions.
- Nonoperating expense includes activities that have the characteristics of non-exchange transactions, such as capital financing costs and costs related to investment activity.

Scholarship Allowances

Scholarship allowances are the difference between the stated charge for goods and services provided by the University, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other Federal, state or nongovernmental programs are recorded as either operating or non-operating revenues in the University's financial statements. To the extent that revenues from such programs are used to satisfy tuition, fees and other student charges, the University has recorded contra revenue for scholarship allowances. Tuition, fees and other student charges reported on the Statement of Revenues, Expenses and Changes in Net Position are net of discounts and allowances of \$13,843,503.

Restatement of Prior Year Net Position

The University made the following restatements:

	Business-type Activities	Pension and Other Postemployment Benefit Trust Funds	Discretely Presented Component Units
Net position, beginning of year, as originally reported	\$ 32,798,495	\$ —	\$ —
Changes in financial reporting entity	—	—	—
Changes in accounting principles	(52,504,221)	—	—
Correction of prior year errors	—	—	—
Net position, beginning of year, restated	<u>\$ (19,705,726)</u>	<u>\$ —</u>	<u>\$ —</u>

Changes in accounting principles

For fiscal year 2018, the University made prior period adjustments due to the adoption of GASB Statement No. 75, which required the restatement of the June 30, 2017, net position. The result is a decrease in Net Position at July 1, 2017 of \$52,504,221 of which \$53,756,066 is represented in Net OPEB Liability and \$1,251,845 is represented in deferred outflow for contributions made subsequent to the measurement date. This change is in accordance with generally accepted accounting principles.

Note 2 Deposits and Investments

Cash and cash equivalents and investments as of June 30, 2018 are classified in the accompanying statement of net position as follows:

Cash and Cash Equivalents	\$ 6,339,439
Cash and Cash Equivalents (Externally Restricted)	1,753,281
Short-Term Investments	—
Short-term Investments (Externally Restricted)	—
Investments	—
Non Current - Investments	—
Noncurrent Cash (Externally Restricted)	—
Noncurrent Short Term Investments (Externally Restricted)	—
Noncurrent Investments (Externally Restricted)	—
	<u>\$ 8,092,720</u>

Cash on hand, deposits and investments as of June 30, 2018 consist of the following:

Cash on Hand	\$ 8,380
Deposits with Financial Institutions	7,427,359
Investments	656,981
Pooled Assets Held on Behalf of Component Units	—
	<u>\$ 8,092,720</u>

A. Deposits with Financial Institutions

Deposits include certificates of deposits and demand deposit accounts, including certain interest bearing demand deposit accounts. The custodial credit risk for deposits is the risk that in the event of a bank failure, the University's deposits may not be recovered. Funds belonging to the State of Georgia (and thus the University) cannot be placed in a depository paying interest longer than ten days without the depository providing a surety bond to the State. In lieu of a surety bond, the depository may pledge as collateral any one or more of the following securities as enumerated in the Official Code of Georgia Annotated (O.C.G.A.) § 50-17-59:

1. Bonds, bills, notes, certificates of indebtedness, or other direct obligations of the United States or of the State of Georgia.
2. Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia.
3. Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose.
4. Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia.
5. Bonds, bills, certificates of indebtedness, notes or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest and debt obligations issued by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association and the Federal National Mortgage Association.
6. Letters of credit issued by a Federal Home Loan Bank.
7. Guarantee or insurance of accounts provided by the Federal Deposit Insurance Corporation.

The University participates in the State's Secure Deposit Program (SDP), a multi-bank pledging pool. The SDP requires participating banks that accept public deposits in Georgia to operate under the policy and procedures of the program. The Georgia Office of State Treasurer (OST) sets the collateral requirements and pledging level for each covered depository. There are four tiers of collateralization levels specifying percentages of eligible securities to secure covered Deposits: 25%, 50%, 75%, and 110%. The SDP also provides for collateral levels to be increased to amount of up to 125% if economic or financial conditions warrants. The program lists the type of eligible collateral. The OST approves authorized custodians.

In accordance with the SDP, if a covered depository defaults, losses to public depositors are first satisfied with any applicable insurance, followed by demands of payment under any letters of credit or sale of the covered depository's collateral. If necessary, any remaining losses are to be satisfied by assessments made against the other participating covered depositories. Therefore, for disclosure purposes, all deposits of the SDP are considered to be fully collateralized.

At June 30, 2018, the bank balances of the University's deposits totaled \$8,698,991. Of these deposits, \$0 were exposed to custodial credit risk.

B. Investments

The University maintains an investment policy which fosters sound and prudent judgment in the management of assets to ensure safety of capital consistent with the fiduciary responsibility it has to the citizens of Georgia and which conforms to Board of Regents investment policy. All investments are consistent with donor intent, Board of Regents policy and applicable federal and state laws.

The University holds positions in the Georgia Fund 1 investment pools managed by the Georgia Office of the State Treasurer. The unit of account is each share held, and the value of the position would be the fair value of the pool's share price multiplied by the number of shares held. The University does not "look through" the pool to report a pro rata share of the pool's investments, receivables, and payables.

Board of Regents Pooled Investment Program

The USG serves as fiscal agent for various units of the University System of Georgia and affiliated organizations. The USG pools the monies of these organizations with the USG's monies for investment purposes. The investment pool is not registered with the U.S. Securities and Exchange Commission as an investment company. The fair value of the investments is determined daily. The pool does not issue shares. Each participant is allocated a pro rata share of each pooled investment fund balance at fair value along with a pro rata share of the pooled fund's investment returns.

The USG maintains investment policy guidelines for each pooled investment fund that is offered to qualified University System participants. These policies are intended to foster sound and prudent responsibility each institution has to the citizens of Georgia and which conforms to the Board of Regents investment policy. All investments must be consistent with donor intent, Board of Regents policy, and applicable Federal and state laws. Units of the University System of Georgia and their affiliated organizations may participate in the Pooled Investment Fund program. The overall character of the pooled fund portfolio should be one of above average quality, possessing at most an average degree of investment risk.

The University's position in the pooled investment fund options are described below.

1. Short-Term Fund

The Short-Term Fund is available to both University System of Georgia institutions and their affiliated organizations. The Fund provides a current return and stability of principal while affording a means of overnight liquidity for projected cash needs. Investments are in securities allowed under O.C.G.A. § 50-17-59 and 50-17-63. The average maturities of investments in this fund will typically range between daily and three years, and the fund will typically have an overall average duration of $\frac{3}{4}$ - 1 year. The overall character of the portfolio is of Agency quality, possessing a minimal degree of financial risk. The market value of the University's position in the Short-Term Fund at June 30, 2018 was \$295,717, of which 100% is invested in debt securities. The Effective Duration of the Fund is 0.71 years.

Office of the State Treasurer Investment Pools

The Georgia Fund 1 Investment Pool, managed by the Office of the State Treasurer, is not registered with the Securities and Exchange Commission as an investment company, and the State does not consider Georgia Fund 1 to be a 2a7-like pool. This investment is valued at the pool's share price, \$1 per share. The Georgia Fund 1 Investment Pool is an AA+ rated investment pool by Standard and Poor's. The Weighted Average Maturity of the Fund is 10 days.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The University does not have a formal policy for managing interest rate risk for investments.

	Fair Value	Less Than 3 Months	4-12 Months	1-5 Years	6-10 Years	More Than 10 Years
Investment type:						
Debt Securities						
U.S. Treasuries	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
U.S. Agencies						
Explicitly Guaranteed	—	—	—	—	—	\$ —
Implicitly Guaranteed	—	—	—	—	—	—
Bond Securities	—	—	—	—	—	—
Corporate Debt	—	—	—	—	—	—
Guaranteed Investment Contracts	—	—	—	—	—	—
General Obligation Bonds	—	—	—	—	—	—
Money Market Mutual Funds	—	—	—	—	—	—
Municipal Obligations	—	—	—	—	—	—
Mutual Bond Funds	—	—	—	—	—	—
Repurchase Agreements	—	—	—	—	—	—
	—	\$ —	\$ —	\$ —	\$ —	\$ —
Other Investments						
Cash Surrender Value	—					
Equity Mutual Funds - Domestic	—					
Equity Mutual Funds - International	—					
Equity Securities - Domestic	—					
Equity Securities - International	—					
Real Estate Held for Investment Purposes	—					
Real Estate Investment Trusts	—					
Other	—					
Investment Pools						
Board of Regents						
Short-Term Fund	295,717					
Legal Fund	—					
Balanced Income Fund	—					
Total Return Fund	—					
Diversified Fund	—					
Diversified Fund For Foundations	—					
Office of the State Treasurer						
Georgia Fund 1	361,264					
Georgia Extended Asset Pool	—					
Total Investments	\$ 656,981					

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The University does not have a formal policy for managing credit quality risk for investments.

Note 3 Accounts Receivable

Accounts receivable consisted of the following at June 30, 2018:

	Business Type Activities	Fiduciary Fund
Student Tuition and Fees	\$ 1,831,364	
Auxiliary Enterprises and Other Operating Activities	1,189,436	
Federal Financial Assistance	2,907,533	
State General Appropriations Allotment	—	
Georgia Student Finance Commission	—	
Georgia State Financing and Investment Commission	208,391	
Margin Allocation Funds	—	
Due from Affiliated Organizations	2,078,483	
Due from Component Units		
Due From Other USG Institutions	650,005	
Other	789,768	
	9,654,977	—
Less: Allowance for Doubtful Accounts	1,038,307	
Net Accounts Receivable	\$ 8,616,671	\$ —

Note 4 Inventories

Inventories consisted of the following at June 30, 2018:

Consumable Supplies	\$ —
Merchandise for Resale	1,171,102
Total	\$ 1,171,102

Note 5 Notes and Loans Receivable

As of June 30th, 2018, Clayton State University had \$6,188 in outstanding Notes/Loan Receivables.

Note 6 Capital Assets

Changes in capital assets for the year ended June 30, 2018 are shown below:

	Balance July 1, 2017	Special Item and Other Transfers	Additions	Reductions	Balance June 30, 2018
Capital Assets, Not Being Depreciated:					
Land	\$ 2,416,732				\$ 2,416,732
Capitalized Collections	—				—
Construction Work-in-Progress	—				—
Software Development-in-Progress	—				—
Total Capital Assets Not Being Depreciated	2,416,732	—	—	—	2,416,732
Capital Assets, Being Depreciated/Amortized:					
Infrastructure	—				—
Building and Building Improvements	182,011,404		1,613,973	—	183,625,377
Facilities and Other Improvements	150,441				150,441
Equipment	9,277,143		819,618	551,709	9,545,052
Library Collections	8,911,683		3,992	77,985	8,837,690
Capitalized Collections	—				—
Water, Timber, Mineral Rights, and Easements	—				—
Patents, Trademarks, and Copyrights	—				—
Software	—				—
Total Capital Assets Being Depreciated/Amortized	200,350,671	—	2,437,583	629,694	202,158,560
Less: Accumulated Depreciation/Amortization					
Infrastructure	—				—
Building and Building Improvements	58,167,318		4,861,397	250,941	62,777,774
Facilities and Other Improvements	88,685		7,660		96,345
Equipment	7,199,928		842,890	424,051	7,618,767
Library Collections	6,839,544		383,062	77,985	7,144,621
Capitalized Collections	—				—
Water, Timber, Mineral Rights, and Easements	—				—
Patents, Trademarks, and Copyrights	—				—
Software	—				—
Total Accumulated Depreciation/Amortization	72,295,475	—	6,095,009	752,977	77,637,507
Total Capital Assets, Being Depreciated/Amortized, Net	128,055,196	—	(3,657,426)	(123,283)	124,521,053
Capital Assets, net	\$ 130,471,928	\$ —	\$ (3,657,426)	\$ (123,283)	\$ 126,937,785

For projects managed by GSFIC, GSFIC retains construction-in-progress on its books throughout the construction period and transfers the entire project to the University when complete. For projects managed by the University, the University retains construction-in-progress on its books and is reimbursed by GSFIC. For the year ended June 30, 2018, GSFIC transferred capital additions from GSFIC managed projects valued at \$1,613,973 to the University. In addition, at June 30, 2018, GSFIC had construction in progress of approximately \$1,553,659 for incomplete GSFIC managed projects for the University.

A comparison of depreciation expense for the last three fiscal years is as follows:

Fiscal Year	Depreciation Expense	
2018	\$	6,095,009
2017	\$	5,578,183
2016	\$	5,737,770

Note 7 Advances (Including Tuition and Fees)

Advances, including tuition and fees, consisted of the following at June 30, 2018:

	Current Liabilities	Non-Current Liabilities
Prepaid Tuition and Fees	\$ 1,876,980	\$ —
Research	—	—
Other - Advances	384,964	—
Totals	\$ 2,261,944	\$ —

Note 8 Long-Term Liabilities

Changes in long-term liability for the year ended June 30, 2018 was as follows:

	Restated Balance July 1, 2017	Additions	Reductions	Balance June 30, 2018	Current Portion
Leases					
Lease Purchase Obligations	\$ 78,968,882	\$ 33,935,198	\$ 45,465,011	\$ 67,439,069	\$ 1,662,253
Other Liabilities					
Compensated Absences	2,169,870	1,705,418	1,748,954	2,126,334	1,533,709
Net Pension Liability	34,741,864	—	3,888,376	30,853,488	—
Notes and Loans Payable	—	—	—	—	—
Claims and Judgments	—	—	—	—	—
Net Other Postemployment Benefits Liability	53,756,066	—	710,905	53,045,161	—
Pollution Remediation	—	—	—	—	—
Total	90,667,800	1,705,418	6,348,235	86,024,983	1,533,709
Total Long-Term Obligations	\$ 169,636,682	\$ 35,640,616	\$ 51,813,246	\$ 153,464,052	\$ 3,195,962

Notes and Loans Payable

As of June 30th, 2018, the University did not have any Notes and Loans Payable.

Pollution Remediation

Pollution remediation obligations reflect estimates that have the potential to change due to such items as price increases or reductions, new technology, or changes in applicable laws or regulations. As of June 30th, 2018, the University did not have any pollution remediation obligations.

Note 9 Deferred Outflows and Inflows of Resources

Deferred outflows and inflows of resources reported on the Statement of Net Position as of June 30, 2018, consisted of the following:

Deferred Outflow of Resources

Deferred Loss on Debt Refunding	\$	—
Deferred Outflow on Defined Benefit Pension Plans (See Note 14)		5,212,631
Deferred Outflow on OPEB Plan (See Note 17)		3,235,322
Accumulated Decrease in Fair Value of Hedging Instruments		—
Other Deferred Outflows of Resources		—
Total Deferred Outflows of Resources	\$	8,447,953

Deferred Inflow of Resources

Deferred Gain on Debt Refunding	\$	9,888,705
Unavailable Revenues		—
Deferred Service Concession Arrangements		—
Deferred Inflow on Defined Benefit Pension Plans (See Note 14)		1,279,953
Deferred Inflow on OPEB Plan (See Note 17)		4,404,453
Deferred Inflow of Resources - Split Interest Agreements		—
Accumulated Increase in Fair Value of Hedging Instruments		—
Other Deferred Inflows of Resources		—
Total Deferred Inflows of Resources	\$	15,573,111

Deferred Loss/Gain on Debt Refunding

In December 2017, the Clayton State Foundation refunded the bonds associated with the Laker Hall and Student Activities Building leases and passes the perceived economic advantages of the refund to the University. The net savings to the institution resulting from this refund is \$10,135,922 for the difference in the cash flow requirements between the original lease and the revised lease. The institution recognized a Deferred Gain on Debt refunding in the amount of \$10,135,922. The unamortized Deferred Gain on Debt Refunding at year end related to this transaction is \$9,888,705.

Service Concessions Arrangements

At June 30, 2018, the University had no service concession arrangements that met the materiality threshold for discrete financial reporting.

Note 10 Net Position

The breakdown of business-type activity net position for the University fund at June 30, 2018 is as follows:

Net Investment in Capital Assets	\$ 49,610,011
Restricted for	
Nonexpendable	
Permanent Endowment	1,750,693
Expendable	
Sponsored and Other Organized Activities	1,441
Federal Loans	7,335
Institutional Loans	—
Term Endowments	—
Quasi-Endowments	—
Capital Projects	—
Sub-Total	8,776
Unrestricted	
Auxiliary Enterprises Operations	2,322,156
Auxiliary Enterprises Renewals and Replacement Reserve	619,002
Reserve for Encumbrances	3,826,671
Reserve for Inventory	—
Capital Liability Reserve Fund	578,205
Health Insurance Reserve	—
Other Unrestricted	(79,659,032)
Sub-Total	(72,312,998)
Total Net Position	\$ (20,943,518)

In fiscal year 2018, the University implemented GASB Statement No. 75 which reduced other unrestricted net position by \$54,214,292 related to the recording of net OPEB liability, deferred inflow on OPEB plan, and deferred outflow on OPEB plan. Other unrestricted net position is also reduced by \$26,920,810 related to the recording of net pension liability, deferred inflow on defined benefit pension plans, and deferred outflow on defined benefit pension plans. These OPEB and pension balances are mostly funded through state appropriation, student tuition and fees that are subject to State surplus rules which prevents the accumulation of budgetary fund balance. Therefore, the University is statutorily unable to maintain accumulated net position to offset these OPEB and pension balances.

Changes in Net Position for the year ended June 30, 2018 are as follows:

	(Restated)			
	Balance			Balance
	July 1, 2017	Additions	Reductions	June 30, 2018
Net Investments in Capital Assets	\$ 51,503,046	\$ 13,967,396	\$ 15,860,431	\$ 49,610,011
Restricted Net Position	1,656,794	22,237,621	22,134,946	1,759,469
Unrestricted Net Position	(72,865,566)	69,322,028	68,769,460	(72,312,998)
Total Net Position	\$ (19,705,726)	\$ 105,527,045	\$ 106,764,837	\$ (20,943,518)

Note 11 Endowments

Donor Restricted Endowments

Investments of the University's endowment funds are pooled, unless required to be separately invested by the donor. For University controlled, donor-restricted endowments, where the donor has not provided specific instructions, the Board of Regents permits Institutions to develop policies for authorizing and spending realized and unrealized endowment income and appreciation as they determined to be prudent. Realized and unrealized appreciation in excess of the amount budgeted for current spending is retained by the endowments. Current year net appreciation for the endowment accounts was \$102,734 and is reflected as Nonexpendable restricted net position.

Note 12 Significant Commitments

See the Net Position note for amounts reserved for outstanding encumbrances at June 30, 2018. In addition to these encumbrances, the University had other significant unearned outstanding construction or renovation contracts in the amount of \$0 executed as of June 30, 2018. This amount is not reflected in the accompanying basic financial statements.

Note 13 Leases

Lease Obligations

The University is obligated under various capital and operating lease agreements for the acquisition or use of real property and equipment.

Capital Leases

The University acquires certain real property and equipment through multi-year capital leases with varying terms and options. In accordance with O.C.G.A. § 50-5-64, these agreements shall terminate absolutely and without further obligation at the close of the fiscal year in which it was executed and at the close of each succeeding fiscal year for which it may be renewed. These agreements may be renewed only by a positive action taken by the University. In addition, these agreements shall terminate if the State does not provide adequate funding, but that is considered a remote possibility. The University's principal and interest payments related to capital leases for fiscal year 2018 were \$1,393,891 and \$3,492,712, respectively. Interest rates range from 3.917% to 4.794%.

The following is a summary of the carrying values of assets held under capital lease at June 30, 2018:

Description	Gross Amount	Less: Accumulated Depreciation	Net, Capital Assets Held Under Capital Lease at June 30, 2018	Outstanding Balance per Lease Schedules at June 30, 2018
	(+)	(-)	(=)	
Leased Land and Land Improvements	\$ —	\$ —	\$ —	\$ —
Leased Work In-progress	—	—	—	—
Leased Infrastructure	—	—	—	—
Leased Equipment	—	—	—	—
Leased Buildings and Building Improvements	80,588,876	21,856,417	58,732,459	67,439,069
Leased Facilities and Other Improvements	—	—	—	—
Total Assets Held Under Capital Lease	\$ 80,588,876	\$ 21,856,417	\$ 58,732,459	\$ 67,439,069

The following schedule lists the pertinent information for each of the University's capital leases:

Description	Lessor	Original Principal	Lease Term	Begin Month/Year	End Month/Year	Outstanding Principal	
Laker Hall	CSU Foundation	\$ 18,996,980	21 years	Jan 2018	Jun, 2038	\$ 18,702,410	(1)
Student Activity Center	CSU Foundation	14,938,218	21 years	Jan 2018	Jun, 2038	14,835,731	(1)
Laker Village	CSU Foundation	30,140,117	30 years	August 2008	June 2038	29,675,546	(1)
Woodlands & Arbor Hall	CSU Foundation	4,500,000	25 years	July 2016	March 2031	4,225,382	(1)
Total Leases		\$ 68,575,315				\$ 67,439,069	

(1) These capital leases are related party transactions.

Certain capital leases provide for renewal and/or purchase options. Generally purchase options at bargain prices of one dollar are exercisable at the expiration of the lease terms.

Operating Leases

The University leases land, facilities, office and computer equipment, and other assets. Some of these leases are considered for accounting purposes to be operating leases. Although lease terms vary, many leases are subject to appropriation from the General Assembly to continue the obligation. Other leases generally contain provisions that, at the expiration date of the original term of the lease, the University has the option of renewing the lease on a year-to-year basis. Leases renewed yearly for a specified time period, i.e. lease expires at 12 months and must be renewed for the next year, may not meet the qualification as an operating lease. The University's operating lease expense for fiscal 2018 was \$254,099, which includes payments to related parties in the amount of \$0. For fiscal year 2019, the University is obligated to pay \$267,627 in operating lease expenses, which includes payments to related parties of \$0.

Future commitments for capital leases and for non-cancellable operating leases having remaining terms in excess of one year as of June 30, 2018, are as follows:

	Real Property and Equipment	
	Capital Leases	Operating Leases
Year Ending June 30:		
2019	\$ 5,506,913	\$ 267,627
2020	5,623,373	
2021	5,697,504	
2022	5,771,604	
2023	5,779,364	
2024 through 2028	28,695,883	
2029 through 2033	28,526,188	
2034 through 2038	28,412,090	
2039 through 2043	9,910,340	
2044 through 2048	—	
2049 through 2053	—	
2054 through 2058	—	
Total Minimum Lease Payments	123,923,259	\$ 267,627
Less: Interest	44,839,055	
Less: Executory Costs	11,645,135	
Principal Outstanding	\$ 67,439,069	

Note 14. Retirement Plans

The University participates in various retirement plans administered by the State of Georgia under two major retirement systems: Teachers Retirement System of Georgia (TRS) and Employees' Retirement System of Georgia (ERS). These two systems issue separate publicly available financial reports that include the applicable financial statements and required supplementary information. The reports may be obtained from the respective administrative offices.

The significant retirement plans that the University participates in are described below. More detailed information can be found in the plan agreements and related legislation. Each plan, including benefit and contribution provisions, was established and can be amended by State law.

A. Teachers Retirement System of Georgia and Employees' Retirement System of Georgia

Summary of Significant Accounting Policies

Pensions: For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Teachers Retirement System of Georgia (TRS) and Employees' Retirement System (ERS), additions to/deductions for TRS's and ERS's fiduciary net position have been determined on the same basis as they are reported by TRS and ERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Teachers Retirement System

Plan description

All teachers of the University as defined in O.C.G.A. § 47-3-60 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish

and amend the benefit provisions to the State Legislature. TRS issues a publicly available financial report that can be obtained at trsga.com/publications.

Benefits Provided

TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

Contributions

Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6% of their annual pay during fiscal year 2018. The University's contractually required contribution rate for the year ended June 30, 2018 was 16.81% of annual the University payroll. The University's contributions to TRS totaled \$3,354,290 for the year ended June 30, 2018.

General Information about the Employees' Retirement System

Plan description

ERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly during the 1949 Legislative Session for the purpose of providing retirement allowances for employees of the State of Georgia and its political subdivisions. ERS is directed by a Board of Trustees. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. ERS issues a publicly available financial report that can be obtained at ers.ga.gov/financials.

Benefits provided

The ERS Plan supports three benefit tiers: Old Plan, New Plan, and Georgia State Employees' Pension and Savings Plan (GSEPS). Employees under the old plan started membership prior to July 1, 1982 and are subject to plan provisions in effect prior to July 1, 1982. Members hired on or after July 1, 1982 but prior to January 1, 2009 are new plan members subject to modified plan provisions. Effective January 1, 2009, new state employees and rehired state employees who did not retain membership rights under the Old or New Plans are members of GSEPS. ERS members hired prior to January 1, 2009 also have the option to irrevocably change their membership to GSEPS.

Under the old plan, the new plan, and GSEPS, a member may retire and receive normal retirement benefits after completion of 10 years of creditable service and attainment of age 60 or 30 years of creditable service regardless of age. Additionally, there are some provisions allowing for early retirement after 25 years of creditable service for members under age 60.

Retirement benefits paid to members are based upon the monthly average of the member's highest 24 consecutive calendar months, multiplied by the number of years of creditable service, multiplied by the applicable benefit factor. Annually, postretirement cost-of-living adjustments may also be made to members' benefits, provided the members were hired prior to July 1, 2009. The normal retirement pension is payable monthly for life; however, options are available for distribution of the member's monthly pension, at reduced rates, to a designated beneficiary upon the member's death. Death and disability benefits are also available through ERS.

Contributions

Member contributions under the old plan are 4% of annual compensation, up to \$4,200, plus 6% of annual compensation in excess of \$4,200. Under the old plan, the State pays member contributions in excess of 1.25% of annual compensation. Under the old plan, these State contributions are included in the members' accounts for refund purposes and are used in the computation of the members' earnable compensation for the purpose of computing retirement benefits. Member contributions under the new plan and GSEPS are 1.25% of annual compensation. The required contribution rate for the year ended June 30, 2018 was 24.81% of annual covered payroll for old and new plan members and 21.81% for GSEPS members. The rates include the annual actuarially determined employer contributions rate of 24.69% of annual covered payroll for old and new plan members and 21.69% for GSEPS members, plus a 0.12% adjustment for the HB 751 one-time benefit adjustment of 3% to retired state employees. The University's contributions to ERS totaled \$12,900 for the year ended June 30, 2018. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the University reported a liability for its proportionate share of the net pension liability for TRS and ERS. The net pension liability was measured as of June 30, 2017. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2016. An expected total pension liability as of June 30, 2017 was determined using standard roll-forward techniques. The University's proportion of the net pension liability was based on contributions to TRS and ERS during the fiscal year ended June 30, 2017. At June 30, 2017, the University's TRS proportion was 0.165556%, which was a decrease of (0.002211) % from its proportion measured as of June 30, 2016. At June 30, 2017, the University's ERS proportion was 0.002078%, which was a decrease of (0.000663) % from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the University recognized pension expense of \$3,127,585 for TRS and \$10,070 for ERS. At June 30, 2018, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS		ERS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,150,954	\$ 116,119	\$ 925	\$ 1
Changes of assumptions	674,497	—	192	—
Net difference between projected and actual earnings on pension plan investments	—	211,743	—	210
Changes in proportion and differences between contributions and proportionate share of contributions	16,670	934,661	2,203	17,219
Contributions subsequent to the measurement date	3,354,290	—	12,900	—
Total	\$ 5,196,411	\$ 1,262,523	\$ 16,220	\$ 17,430

The University's contributions subsequent to the measurement date are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts

reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30:	TRS	ERS
2019	\$ (469,468)	\$ (9,550)
2020	\$ 1,346,313	\$ (3,115)
2021	\$ 585,519	\$ 947
2022	\$ (893,889)	\$ (2,392)
2023	\$ 11,123	\$ —
Thereafter	\$ —	\$ —

Actuarial assumptions

The total pension liability as of June 30, 2017 was determined by an actuarial valuation as of June 30, 2016 using the following actuarial assumptions, applied to all periods included in the measurement:

Teachers Retirement System

Inflation	2.75%
Salary increases	3.25% - 9.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Postretirement mortality rates were based on the RP–2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service retirements and dependent beneficiaries. The RP–2000 Disabled Mortality Table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB (set forward two years for males and four years for females) was used for death after disability retirement. Rates of mortality in active service were based on the RP–2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

Employees' Retirement System

Inflation	2.75%
Salary increases	3.25 – 7.00%, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Postretirement mortality rates were based on the RP–2000 Combined Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB and set forward 2 years for both males and females for service retirements and dependent beneficiaries. The RP–2000 Disabled Mortality Table with future mortality improvement projected to 2025 with Society of Actuaries' projection scale BB and set back 7 years for males and set forward 3 years for females was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9–12% less than the actual number of deaths that occurred during the study period for service retirements and beneficiaries and for disability retirements. Rates of mortality in active service were based on the RP–2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

The long-term expected rate of return on TRS and ERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected nominal returns, net of pension plan investment expense and the assumed rate of inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS target allocation	ERS target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.50)%
Domestic large equities	39.80%	37.20%	9.00 %
Domestic mid equities	3.70%	3.40%	12.00 %
Domestic small equities	1.50%	1.40%	13.50 %
International developed market equities	19.40%	17.80%	8.00 %
International emerging market equities	5.60%	5.20%	12.00 %
Alternatives	—%	5.00%	10.50 %
Total	100.00%	100.00%	

* Rates shown are net of the 2.75% assumed rate of inflation

Discount rate

The discount rate used to measure the total TRS and ERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and State of Georgia contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the TRS and ERS pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Institute's proportionate share of the net pension liability to changes in the discount rate:

The following presents the University's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the University's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers Retirement System:

	1% Decrease 6.50%	Current discount rate 7.50%	1% Increase 8.50%
Proportionate share of the net pension liability	\$ 50,495,691	\$ 30,769,093	\$ 14,518,809

Employees' Retirement System:

	1% Decrease 6.50%	Current discount rate 7.50%	1% Increase 8.50%
Proportionate share of the net pension liability	\$ 119,119	\$ 84,395	\$ 54,774

Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued TRS and ERS financial reports which are publically available at trs.ga.com/publications and ers.ga.gov/financials, respectively.

B. Defined Contribution Plan:

Regents Retirement Plan

Plan Description

The Regents Retirement Plan, a single-employer defined contribution plan, is an optional retirement plan that was created/established by the Georgia General Assembly in O.C.G.A. § 47-21-1 et.seq. and administered by the Board of Regents of the University System of Georgia (Board). O.C.G.A. § 47-3-68(a) defines who may participate in the Regents Retirement Plan. An "eligible university system employee" is a faculty member or all exempt full and partial benefit eligible employees, as designated by the regulations of the Board. Under the Regents Retirement Plan, a plan participant may purchase annuity contracts from three approved vendors (VALIC, Fidelity, and TIAA-CREF) for the purpose of receiving retirement and death benefits. Benefits depend solely on amounts contributed to the plan plus investment earnings. Benefits are payable to participating employees or their beneficiaries in accordance with the terms of the annuity contracts.

Funding Policy

The institutions of the USG make monthly employer contributions to the Regents Retirement Plan on behalf of participants at rates determined by the Board. The Board reviews the contribution amount every three (3) years. For fiscal year 2018, the employer contribution was 9.24% for the participating employee's earnable compensation. Employees contribute 6.00% of their earnable compensation. Amounts attributable to all plan contributions are fully vested and non-forfeitable at all times.

The University and the covered employees made the required contributions of \$1,650,572 (9.24%) and \$1,071,800 (6.00%), respectively.

VALIC, Fidelity, and TIAA-CREF have separately issued financial reports which may be obtained through their respective corporate offices.

Note 15 Risk Management

The USG offers its employees and retirees under the age of 65 access to three self-insured healthcare plan options and one fully insured plan option. For the USG's Plan Year 2018, the following self-insured health care options were available: Blue Choice HMO plan, (Blue Cross and Blue Shield of Georgia) Consumer Choice HSA plan, and the (Blue Cross and Blue Shield of Georgia) Comprehensive Care plan.

The University's participating employees and eligible retirees pay premiums into the plan fund to access benefits coverage. All units of the USG share the risk of loss for claims associated with these plans. The plan fund is considered to be a self-sustaining risk fund. The USG has contracted with Blue Cross and Blue Shield of Georgia, a wholly owned subsidiary of Anthem, Inc., to serve as the claims administrator for the self-insured healthcare plan options. In addition to the self-insured healthcare plan options offered to the employees and eligible retirees of the USG, a fully insured HMO healthcare plan option also is offered through Kaiser Permanente. The Comprehensive Care plan has a carved-out prescription drug plan administered through CVS Caremark. Pharmacy drug claims are processed in accordance with guidelines established for the Board of Regents' Prescription Drug Benefit Program. Generally, claims are submitted by participating pharmacies directly to CVS Caremark for verification, processing and payment. CVS Caremark maintains an eligibility file based on information furnished by Blue Cross and Blue Shield of

Georgia on behalf of the various organizational units of the University System of Georgia. The self-insured dental plan is administered through Delta Dental.

Retirees age 65 and older participate in a secondary healthcare coverage for Medicare-eligible retirees and dependents provided through a retiree health care exchange option. The USG makes contributions to a health reimbursement account, which can be used by the retiree to pay premiums and out-of-pocket healthcare-related expenses.

The Department of Administrative Services (DOAS) has the responsibility for the State of Georgia of making and carrying out decisions that will minimize the adverse effects of accidental losses that involve State government assets. The State believes it is more economical to manage its risks internally and set aside assets for claim settlement. Accordingly, DOAS processes claims for risk of loss to which the State is exposed, including general liability, property and casualty, workers' compensation, unemployment compensation, and law enforcement officers' indemnification. Limited amounts of commercial insurance are purchased applicable to property, employee and automobile liability, fidelity and certain other risks.

The University is part of the State of Georgia reporting entity, and as such, is covered by the State of Georgia risk management program administered by DOAS. Premiums for the risk management program are charged to the various state organizations by DOAS to provide claims servicing and claims payment.

A self-insured program of professional liability for its employees was established by the Board of Regents of the University System of Georgia under powers authorized by the O.C.G.A § 45-9-1.

The program insures the employees to the extent that they are not immune from liability against personal liability for damages arising out of the performance of their duties or in any way connected therewith. The program is administered by DOAS as a Self-Insurance Fund.

Note 16 Contingencies

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. This could result in refunds to the grantor agency for any expenditure disallowed under grant terms. The amount of expenditures which may be disallowed by the grantor cannot be determined at this time although the Institution expects such amounts, if any, to be immaterial to its overall financial position.

Litigation, claims and assessments filed against the University, if any, are generally considered to be actions against the State of Georgia. Accordingly, significant litigation, claims and assessments pending against the State of Georgia are disclosed in the State of Georgia Comprehensive Annual Financial Report for the fiscal year ended June 30, 2018.

Note 17 Postemployment Benefits Other Than Pension Benefits

Board of Regents Retiree Health Benefit Plan

Plan Description and Funding Policy

The Board of Regents Retiree Health Benefit Plan (Plan) is a single-employer, defined-benefit, healthcare plan administered by the University System Office, an organizational unit of the USG. The Plan was authorized pursuant to OCGA § 47-21-21 for the purpose of accumulating funds necessary to meet employer costs of retiree postemployment health insurance benefits.

Pursuant to the general powers conferred by the OCGA § 20-3-31, the USG has established group health and life insurance programs for regular employees of the USG. It is the policy of the USG to permit employees of the USG

eligible for retirement or who become permanently and totally disabled to continue as members of the group health and life insurance programs. The USG offers its employees and retirees under the age of 65 access to three self-insured healthcare plan options and one fully insured plan option. For the USG's Plan Year 2018, the following self-insured health care options were available: Blue Choice HMO plan, (Blue Cross and Blue Shield of Georgia) Consumer Choice HSA plan, and the (Blue Cross and Blue Shield of Georgia) Comprehensive Care plan. The USG offers a self-insured dental plan administered by Delta Dental.

Retirees age 65 and older participate in a secondary healthcare coverage for Medicare-eligible retirees and dependents provided through a retiree health care exchange option. The USG makes contributions to the retirees' health reimbursement account, which can be used by the retiree to pay premiums and out-of-pocket healthcare related expenses.

The University's membership in the Plan consisted of the following at June 30, 2018:

Active Employees	619
Retirees or Beneficiaries Receiving Benefits	188
Retirees or Beneficiaries Eligible But Not Receiving Benefits	—
Retirees Receiving Life Insurance Only	52
Total	859

The contribution requirements of plan members and the employer are established and may be amended by the Board. The Plan is substantially funded on a "pay-as-you-go" basis; however, amounts above the pay-as-you-go basis may be contributed annually, either by specific appropriation or by Board designation.

The University pays the employer portion for group insurance for eligible retirees. The employer portion of health insurance for its eligible retirees is based on rates that are established annually by the Board for the upcoming plan year. For the 2018 plan year, the employer rate was approximately 85% of the total health insurance cost for eligible retirees and the retiree rate was approximately 15%. With regard to life insurance, the employer covers the total premium cost for \$25,000 of basic life insurance. If an individual elects to have supplemental, and/or, dependent life insurance coverage, such costs are borne entirely by the retiree.

For fiscal year 2018, the University contributed \$1,946,369 to the plan for current premiums or claims.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2018, the University reported a liability for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2017. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2016. An expected total OPEB liability as of June 30, 2017 was determined using standard roll-forward techniques. The University's proportion of the net OPEB liability was actuarially determined based on employer contributions during the fiscal year ended June 30, 2017. At June 30, 2017, the University's proportion was 1.257076%, which was a decrease of (0.022083) % from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the University recognized OPEB expense of \$3,656,440. At June 30, 2018, the University reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 1,287,282	\$ —
Changes of assumptions	—	3,632,396
Net difference between projected and actual earnings on OPEB plan investments	1,671	—
Changes in proportion and differences between contributions and proportionate share of contributions	—	772,057
Contributions subsequent to the measurement date	<u>1,946,369</u>	<u>—</u>
Total	<u>\$ 3,235,322</u>	<u>\$ 4,404,453</u>

The University's contributions subsequent to the measurement date of \$1,946,369 are reported as deferred outflows of resources and will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30:

2019	\$	(629,314)
2020	\$	(629,314)
2021	\$	(629,314)
2022	\$	(629,314)
2023	\$	(598,244)
Thereafter	\$	—

Actuarial assumptions

The total OPEB liability as of June 30, 2017 was determined by an actuarial valuation as of June 30, 2016 using the following actuarial assumptions, applied to all periods included in the measurement:

Cost Method	Entry Age Normal
Amortization Method	Closed amortization period for initial unfunded and subsequent actuarial gains/losses.
Asset Method	Fair Value
Interest Discounting and Salary Growth	Interest Rate as of 6/30/2016 2.85% from Bond Buyer Interest Rate as of 6/30/2017 3.58% from Bond Buyer General Inflation 2.50% Salary Growth 3.00% Salary Scale 4.00%
Mortality Rates	Healthy: RP-2014 Mortality Table with Generational Improvements by Scale MP-2014 Disabled: RP-2000 Disabled Mortality Table projected to 2025 with projection scale BB (set forward two years for males and four years for females)
Initial Healthcare Cost Trend	
Pre-Medicare Eligible	7.3%
Medicare Eligible	7.3%
Ultimate Trend Rate	
Pre-Medicare Eligible	4.5%
Medicare Eligible	4.7%
Year Ultimate Trend is Reached	2031 for Pre-Medicare Eligible, 2072 for Medicare Eligible
Experience Study	Based on the experience of the Teachers Retirement System of Georgia

Changes in Assumptions Since Prior Valuation

Expected claims costs were updated to reflect actual claims experience. Trend was reset based on current conditions. Disability, Termination, Retirement, and Disabled Mortality were updated to reflect the current Teachers Retirement System of Georgia.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an actuarial experience study for the pension systems, which covered the five-year period ending June 30, 2014.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of June 30, 2017 are summarized in the following table:

Asset Class	Expected Return	Target Allocation
Cash Equivalents	2.6%	Less than 5%
Fixed Income		60% to 70%
Domestic Fixed Income (Corporate Long Term)	4.2%	
Domestic Fixed Income (Corporate Short Term)	3.5%	
International Fixed Income	4.9%	
Equity Allocation		30% to 40%
Domestic Equity (Large Cap)	6.5%	
International Equity	7.3%	

Discount rate

The Plan's projected fiduciary net position at the end of 2018 is \$0, based on the valuation completed for the fiscal year ending June 30, 2017. As such, the Plan's fiduciary net position was not projected to be available to make all projected future benefit payments for current Plan members. The projected "depletion date" when projected benefits are not covered by projected assets is 2018. Therefore, the long-term expected rate of return on Plan investments of 4.50% per annum was not applied to all periods of projected benefit payments to determine the total OPEB liability as of June 30, 2017. Instead, a yield or index rate for a 20 year, tax-exempt general obligation municipal bond with an average rating of AA or higher was used. This rate was determined to be 3.58% from the Bond Buyer.

Sensitivity of the net OPEB liability to changes in the discount rate

The following presents the University's proportionate share of the net OPEB liability, as well as what the University's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1% lower (2.58%) or 1% higher (4.58%) than the current discount rate (3.58%):

	1% Decrease 2.58%	Current Rate 3.58%	1% Increase 4.58%
Proportionate Share of the Net OPEB Liability	\$ 63,368,426	\$ 53,045,161	\$ 44,997,470

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates

The following presents the University's proportionate share of the net OPEB liability, as well as what the University's proportionate share of the net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower or 1% higher than the current healthcare cost trend rates:

	1% Decrease	Current Rate	1% Increase
Proportionate Share of the Net OPEB Liability	\$ 44,745,686	\$ 53,045,161	\$ 64,010,273
Pre-Medicare Eligible	6.3% decreasing to 3.5%	7.3% decreasing to 4.5%	8.3% decreasing to 5.5%
Medicare Eligible	6.3% decreasing to 3.7%	7.3% decreasing to 4.7%	8.3% decreasing to 5.7%

OPEB plan fiduciary net position:

Detailed information about the Plan's fiduciary net position is available in the USG Consolidated Annual Financial Report which is publicly available at usg.edu/fiscal_affairs/financial_reporting/.

Note 18 Operating Expenses with Functional Classifications

Business-type activity operating expenses by functional classification for fiscal 2018 are shown below:

Functional Classification	Natural Classification				
	Faculty Salaries	Staff Salaries	Employee Benefits	Personal Services	Travel
Instruction	\$ 18,306,986	\$ 1,987,843	\$ 5,554,625	\$ 18,910	\$ 154,625
Research	200	37,939	20,550	—	3,473
Public Service	752	337,468	86,189	—	2,123
Academic Support	1,853,097	3,563,776	1,505,167	10,005	54,171
Student Services	9,000	5,077,685	1,672,160	—	93,916
Institutional Support	45,000	5,116,001	4,321,591	207,105	34,570
Plant Operations and Maintenance	—	3,176,458	1,236,433	—	2,841
Scholarships and Fellowships	—	—	—	—	—
Auxiliary Enterprises	—	2,271,849	780,363	2,067	52,933
Patient Care	—	—	—	—	—
Unallocated Expenses	—	—	—	—	—
Total Operating Expenses	<u>\$ 20,215,035</u>	<u>\$ 21,569,019</u>	<u>\$ 15,177,078</u>	<u>\$ 238,087</u>	<u>\$ 398,652</u>

Functional Classification	Natural Classification				
	Scholarships and Fellowships	Utilities	Supplies and Other Services	Depreciation/Amortization	Total Operating Expenses
Instruction	\$ 43,350	\$ 61,647	\$ 1,401,179	\$ 1,395,608	\$ 28,924,773
Research	3,300	—	63,903	—	129,365
Public Service	—	1,261	164,758	—	592,551
Academic Support	—	13,530	2,695,447	609,857	10,305,050
Student Services	123,150	9,451	1,185,913	829,926	9,001,201
Institutional Support	20,250	19,948	2,508,015	226,892	12,499,372
Plant Operations and Maintenance	—	1,539,402	1,746,219	1,091,920	8,793,273
Scholarships and Fellowships	8,100,189	—	40	—	8,100,229
Auxiliary Enterprises	837,508	1,066,751	4,675,188	1,940,806	11,627,465
Patient Care	—	—	—	—	—
Unallocated Expenses	—	—	—	—	—
Total Operating Expenses	<u>\$ 9,127,747</u>	<u>\$ 2,711,990</u>	<u>\$ 14,440,662</u>	<u>\$ 6,095,009</u>	<u>\$ 89,973,279</u>

Note 19 Subsequent Event

As of June 30th, 2018, the University did not have any subsequent events.

Required Supplementary Information

CLAYTON STATE UNIVERSITY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
DEFINED BENEFIT PENSION PLANS
FOR THE LAST TEN YEARS

	Year Ended	Actuarially Determined Contribution (a)	Contributions in Relation to the Actuarially Determined Contribution (b)	Contribution Deficiency (Excess) (b-a)	Covered Payroll (c)	Contributions as a Percentage of Covered Payroll (b/c)
Employees' Retirement System	6/30/2018	\$ 12,900	\$ 12,900	\$ —	\$ 51,994	24.81%
	6/30/2017	\$ 12,647	\$ 12,647	\$ —	\$ 50,975	24.81%
	6/30/2016	\$ 18,077	\$ 18,077	\$ —	\$ 56,106	32.22%
	6/30/2015	\$ 13,183	\$ 13,183	\$ —	\$ 57,729	22.84%
	6/30/2014	\$ 11,907	\$ 11,907	\$ —	\$ 57,736	20.62%
	6/30/2013	\$ 7,699	\$ 7,699	\$ —	\$ 55,000	14.00%
	6/30/2012	\$ 6,450	\$ 6,450	\$ —	\$ 55,460	11.63%
	6/30/2011	\$ 2,408	\$ 2,408	\$ —	\$ 23,132	10.41%
	6/30/2010	\$ —	\$ —	\$ —	\$ —	—%
	6/30/2009	\$ 1,369	\$ 1,369	\$ —	\$ 15,642	8.75%
Teachers' Retirement System	6/30/2018	\$ 3,354,290	\$ 3,354,290	\$ —	\$ 19,954,138	16.81%
	6/30/2017	\$ 2,715,173	\$ 2,715,173	\$ —	\$ 19,027,135	14.27%
	6/30/2016	\$ 2,651,797	\$ 2,651,797	\$ —	\$ 18,543,983	14.30%
	6/30/2015	\$ 2,183,848	\$ 2,183,848	\$ —	\$ 18,430,429	11.85%
	6/30/2014	\$ 2,214,062	\$ 2,214,062	\$ —	\$ 18,090,504	12.24%
	6/30/2013	\$ 1,996,588	\$ 1,996,588	\$ —	\$ 17,498,688	11.41%
	6/30/2012	\$ 1,769,829	\$ 1,769,829	\$ —	\$ 17,216,235	10.28%
	6/30/2011	\$ 1,653,948	\$ 1,653,948	\$ —	\$ 16,088,988	10.28%
	6/30/2010	\$ 1,513,263	\$ 1,513,263	\$ —	\$ 15,536,581	9.74%
	6/30/2009	\$ 1,464,139	\$ 1,464,139	\$ —	\$ 15,777,360	9.28%

CLAYTON STATE UNIVERSITY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
MULTIPLE EMPLOYER DEFINED BENEFIT PENSION PLANS
FOR THE LAST FOUR FISCAL YEARS*

	Year Ended	Proportion of the Net Pension Liability	Proportionate Share of the Net Pension Liability	Covered Payroll	Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
Employees' Retirement System	6/30/2018	0.002078%	\$ 84,395	\$ 50,975	165.56%	76.33%
	6/30/2017	0.002741%	\$ 129,661	\$ 56,106	231.10%	72.34%
	6/30/2016	0.002355%	\$ 95,410	\$ 57,729	165.27%	81.44%
	6/30/2015	0.001814%	\$ 68,036	\$ 57,736	117.84%	77.99%
Teachers Retirement System	6/30/2018	0.165556%	\$ 30,769,093	\$ 19,027,135	161.71%	79.33%
	6/30/2017	0.167767%	\$ 34,612,203	\$ 18,543,983	186.65%	76.06%
	6/30/2016	0.172889%	\$ 26,320,633	\$ 18,430,429	142.81%	81.44%
	6/30/2015	0.174317%	\$ 22,022,654	\$ 18,090,504	121.74%	84.03%

*This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**CLAYTON STATE UNIVERSITY
REQUIRED SUPPLEMENTARY INFORMATION
NOTES TO THE REQUIRED SUPPLEMENTAL INFORMATION
DEFINED BENEFIT PENSION PLANS
METHODS AND ASSUMPTIONS
FOR FISCAL YEAR ENDED JUNE 30, 2018**

Changes of assumptions

Employees' Retirement System:

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases.

Teachers Retirement System:

In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience. On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

CLAYTON STATE UNIVERSITY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CONTRIBUTIONS
BOARD OF REGENTS RETIREE HEALTH BENEFIT PLAN
FOR THE LAST TWO YEARS*

Year Ended	Contractually Required Contribution (a)	Contributions in Relation to the Contractually Required Contribution (b)	Contribution Deficiency (Excess) (b-a)	Covered Employee Payroll (c)	Contributions as a Percentage of Covered Employee Payroll (b/c)
6/30/2018	\$ 1,946,369	\$ 1,946,369	\$ —	\$ 37,128,669	5.24%
6/30/2017	\$ 1,251,845	\$ 1,251,845	\$ —	\$ 37,178,530	3.37%

*This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

CLAYTON STATE UNIVERSITY
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY
BOARD OF REGENTS RETIREE HEALTH BENEFIT PLAN
FOR THE FISCAL YEAR ENDED JUNE 30, 2018*

Year Ended	Proportion of the Net OPEB Liability	Proportionate Share of the Net OPEB Liability	Covered Employee Payroll	Proportionate Share of the Net OPEB Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
6/30/2018	1.26%	\$ 53,045,161	\$ 37,178,530	142.68%	0.19%

*This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

**CLAYTON STATE UNIVERSITY
REQUIRED SUPPLEMENTARY INFORMATION
NOTES TO THE REQUIRED SUPPLEMENTAL INFORMATION
BOARD OF REGENTS RETIREE HEALTH BENEFIT PLAN
METHODS AND ASSUMPTIONS
FOR FISCAL YEAR ENDED JUNE 30, 2018**

Changes in Assumptions Since Prior Valuation

Expected claim costs were updated to reflect actual claims experience. Trend was reset based on current conditions. Disability, termination, retirement, and disabled mortality tables were updated to reflect the current Teachers Retirement System of Georgia methodology.

Supplementary Information

CLAYTON STATE UNIVERSITY
BALANCE SHEET (NON-GAAP BASIS)
BUDGET FUNDS
JUNE 30. 2018
(UNAUDITED)

ASSETS

Cash and Cash Equivalents	\$	4,980,809.58
Investments		—
Accounts Receivable		
State Appropriation		—
Federal Financial Assistance		1,868,840.90
Other		2,915,890.99
Margin Allocation		—
Prepaid Expenditures		118,735.38
Inventories		—
Other Assets		71,800.00
		<hr/>
Total Assets	\$	9,956,076.85
		<hr/>

LIABILITIES AND FUND EQUITY

Liabilities

Cash Overdraft	\$	—
Contracts Payable		—
Accrued Payroll	\$	291,987.48
Payroll Withholdings		—
Encumbrance Payable		3,538,626.59
Accounts Payable		1,014,087.23
Unearned Revenue		1,941,139.51
Funds Held for Others		—
Other Liabilities		20,115.00
		<hr/>
Total Liabilities		6,805,955.81
		<hr/>

Fund Balances

Reserved		
Capital Outlay		—
Department Sales and Services		1,156,886.07
Indirect Cost Recoveries		354,702.91
Technology Fees		175,078.98
Restricted/Sponsored Funds		—
Uncollectible Accounts Receivable		536,655.19
Inventories		—
Tuition Carry - Forward		857,430.97
Carry-Over "Per Governor's Office of Planning and Budget"		—
Early Retirement Program		—
Unreserved		
Surplus		69,366.92
		<hr/>
Total Fund Balances		3,150,121.04
		<hr/>
Total Liabilities and Fund Balances	\$	9,956,076.85
		<hr/>

Actual amounts were prepared on a prescribed basis of accounting that demonstrates compliance with budgetary statutes and regulations of the State of Georgia, which is a special purpose framework.

CLAYTON STATE UNIVERSITY
STATEMENT OF FUNDS AVAILABLE AND EXPENDITURES COMPARED TO BUDGET
BY PROGRAM AND FUNDING SOURCE
BUDGET FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Original Appropriation	Amended Appropriation	Final Budget	Funds Available Compared to Budget	
				Current Year Revenues	Prior Year Reserve Carry-Over
Public Service / Special Funding Initiatives					
State Appropriation					
State General Funds	\$ —	\$ —	\$ —	\$ —	\$ —
Tobacco Funds	—	—	—	—	—
State Funds - Prior Year Carry-Over					
Other Funds	—	—	—	—	—
Total Public Service / Special Funding Initiatives	—	—	—	—	—
Research Consortium					
State Appropriation					
State General Funds	—	—	—	—	—
Tobacco Funds	—	—	—	—	—
Other Funds	—	—	—	—	—
Total Research Consortium	—	—	—	—	—
Teaching					
State Appropriation					
State General Funds	\$ 25,539,423.00	\$ 25,539,423.00	\$ 25,584,910.00	\$ 25,584,910.00	\$ —
Other Funds	54,885,257.00	54,885,257.00	61,781,407.00	58,494,814.41	2,437,711.97
Total Teaching	80,424,680.00	80,424,680.00	87,366,317.00	84,079,724.41	2,437,711.97
Total Operating Activity	\$ 80,424,680.00	\$ 80,424,680.00	\$ 87,366,317.00	\$ 84,079,724.41	\$ 2,437,711.97

Actual amounts were prepared on a prescribed basis of accounting that demonstrates compliance with budgetary statutes and regulations of the State of Georgia, which is a special purpose framework.

CLAYTON STATE UNIVERSITY
STATEMENT OF FUNDS AVAILABLE AND EXPENDITURES COMPARED TO BUDGET
BY PROGRAM AND FUNDING SOURCE
BUDGET FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Funds Available Compared to Budget			Expenditures Compared to Budget		Excess (Deficiency) of Funds Available Over/(Under) Expenditures
	Program Transfers or Adjustments	Total Funds Available	Variance Positive (Negative)	Actual	Variance Positive (Negative)	
Public Service / Special Funding Initiatives						
State Appropriation						
State General Funds	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Tobacco Funds	—	—	—	—	—	—
State Funds - Prior Year Carry- Over						
Other Funds	—	—	—	—	—	—
Total Public Service / Special Funding Initiatives	—	—	—	—	—	—
Research Consortium						
State Appropriation						
State General Funds	—	—	—	—	—	—
Tobacco Funds	—	—	—	—	—	—
Other Funds	—	—	—	—	—	—
Total Research Consortium	—	—	—	—	—	—
Teaching						
State Appropriation						
State General Funds	—	25,584,910.00	—	25,584,567.91	342.09	342.09
Other Funds	—	60,932,526.38	(848,880.62)	58,218,009.71	3,563,397.29	2,714,516.67
Total Teaching	—	86,517,436.38	(848,880.62)	83,802,577.62	3,563,739.38	2,714,858.76
Total Operating Activity	\$ —	\$ 86,517,436.38	\$ (848,880.62)	\$ 83,802,577.62	\$ 3,563,739.38	\$ 2,714,858.76

Actual amounts were prepared on a prescribed basis of accounting that demonstrates compliance with budgetary statutes and regulations of the State of Georgia, which is a special purpose framework.

CLAYTON STATE UNIVERSITY
STATEMENT OF CHANGES TO FUND BALANCE
BY PROGRAM AND FUNDING SOURCE
BUDGET FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Beginning Fund Balance/(Deficit)	Fund Balance Carried Over from Prior Year as Funds Available	Return of Fiscal Year 2017 Surplus	Prior Year Adjustments	Other Adjustments
Public Service / Special Funding Initiatives					
State Appropriation					
State General Funds	\$ —	\$ —	\$ —	\$ —	\$ —
Tobacco Funds	—	—	—	—	—
Federal Stimulus Stabilization Funds	—	—	—	—	—
Other Funds	—	—	—	—	—
Total Public Service / Special Funding Initiatives	—	—	—	—	—
Research Consortium					
State Appropriation					
State General Funds	—	—	—	—	—
Tobacco Funds	—	—	—	—	—
Federal Stimulus Stabilization Funds	—	—	—	—	—
Other Funds	—	—	—	—	—
Total Research Consortium	—	—	—	—	—
Teaching					
State Appropriation					
State General Funds	\$ 44,291.07	\$ —	\$ (44,291.07)	\$ 54,974.10	\$ —
American Recovery and Reinvestment Act					
Federal Funds Not Specifically Identified	—	—	—	—	—
State Fiscal Stabilization Fund					
Stabilization Fund - Education State Grants	—	—	—	—	—
Other Funds	2,443,406.07	(2,437,711.97)	(5,694.10)	31,304.07	(187,671.08)
Total Teaching	2,487,697.14	(2,437,711.97)	(49,985.17)	86,278.17	(187,671.08)
Total Operating Activity	2,487,697.14	(2,437,711.97)	(49,985.17)	86,278.17	(187,671.08)
Prior Year Reserves					
Not Available for Expenditure					
Inventories	—				—
Uncollectible Accounts Receivable	348,984.11				187,671.08
Early Retirement Program (Georgia Health Sciences University)	—				—
Budget Unit Totals	\$ 2,836,681.25	\$ (2,437,711.97)	\$ (49,985.17)	\$ 86,278.17	\$ —

Actual amounts were prepared on a prescribed basis of accounting that demonstrates compliance with budgetary statutes and regulations of the State of Georgia, which is a special purpose framework.

**CLAYTON STATE UNIVERSITY
STATEMENT OF CHANGES TO FUND BALANCE
BY PROGRAM AND FUNDING SOURCE
BUDGET FUND
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

	Early Return of Fiscal Year 2018 Surplus	Excess (Deficiency) of Funds Available Over/(Under)	Ending Fund Balance/(Deficit) June 30	Analysis of Ending Fund Balance		
				Reserved	Surplus/(Deficit)	Total
Public Service / Special Funding Initiatives						
State Appropriation						
State General Funds	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Tobacco Funds	—	—	—	—	—	—
Other Funds	—	—	—	—	—	—
Total Public Service / Special Funding Initiatives	—	—	—	—	—	—
Research Consortium						
State Appropriation						
State General Funds	—	—	—	—	—	—
Tobacco Funds	—	—	—	—	—	—
Other Funds	—	—	—	—	—	—
Total Research Consortium	—	—	—	—	—	—
Teaching						
State Appropriation						
State General Funds	—	342.09	55,316.19	—	55,316.18	55,316.18
Other Funds	—	2,714,516.67	2,558,149.66	2,544,098.93	14,050.74	2,558,149.67
Total Teaching	—	2,714,858.76	2,613,465.85	2,544,098.93	69,366.92	2,613,465.85
Total Operating Activity	—	2,714,858.76	2,613,465.85	2,544,098.93	69,366.92	2,613,465.85
Prior Year Reserves						
Not Available for Expenditure						
Inventories			—	—		—
Uncollectible Accounts Receivable			536,655.19	536,655.19		536,655.19
Early Retirement Program (Georgia Health Sciences University)			—	—		—
Budget Unit Totals	\$ —	\$ 2,714,858.76	\$ 3,150,121.04	\$ 3,080,754.12	\$ 69,366.92	\$ 3,150,121.04
		Capital Outlay		\$ —	\$ —	\$ —
		Departmental Sales and Services		1,156,886.07	—	1,156,886.07
		Indirect Cost Recovery		354,702.91	—	354,702.91
		Technology Fees		175,078.98	—	175,078.98
		Restricted/Sponsored Funds		—	—	—
		Property Reserves		—	—	—
		Tuition Carry-Forward		857,430.97	—	857,430.97
		Uncollectible Accounts Receivable		536,655.19	—	536,655.19
		Inventories		—	—	—
		Early Retirement Program		—	—	—
		Surplus		—	69,366.92	69,366.92
		Deficit		—	—	—
				\$ 3,080,754.12	\$ 69,366.92	\$ 3,150,121.04

Actual amounts were prepared on a prescribed basis of accounting that demonstrates compliance with budgetary statutes and regulations of the State of Georgia, which is a special purpose framework.

CLAYTON STATE UNIVERSITY

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